

United States Senate  
Committee on the Judiciary

Questionnaire for Judicial Nominees  
**Attachments to Question 19**

Judge Amy Coney Barrett  
Nominee to be Associate Justice  
of the Supreme Court of the United States

# CIVIL PROCEDURE

Fall 2016  
Professor Amy Barrett

Office: Room 3165

Phone: [REDACTED]

Email: [REDACTED]

Class Location: Room 1315

Class Times: MWF

11:05-12:20

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## Course Materials

FREER & PERDUE, CIVIL PROCEDURE: CASES, MATERIALS, AND QUESTIONS (7<sup>TH</sup> ED.)

Supplement: FEDERAL RULES OF CIVIL PROCEDURE (2016-17 ED.)

## On Reserve:

JOSEPH W. GLANNON, EXAMPLES AND EXPLANATIONS: CIVIL PROCEDURE (7<sup>TH</sup> ED.).

RICHARD D. FREER, CIVIL PROCEDURE (3<sup>RD</sup> ED.).

WILLIAM V. DORSANEO, III & ELIZABETH G. THORNBURG, QUESTIONS & ANSWERS: CIVIL PROCEDURE (3<sup>RD</sup> ED.)

## Course Description and Goals

This course deals with the mechanics of litigating in federal court. We will begin by studying the concept of jurisdiction, which is a court's power to hear a lawsuit. We will then learn how to take a case from filing to final judgment. Along the way, we will grapple with policy questions presented by any judicial system, including its justice and efficiency.

Civil Procedure, like your other first-year courses, will give you the opportunity to learn to read cases. It will also, however, expose you to constitutional provisions, statutes, and court rules. Interpreting these texts requires a skill different from that learned through the case method. Because lawyers spend a large portion of their time dealing with statutes and regulations, it is critical that you become comfortable reading them too.

## Course Policies

You may not use notes, outlines, or other study materials prepared by another student who has taken or is currently taking this course at Notre Dame or any other law school. You may, however, use outlines to which you have proportionally contributed as part of a study group, and you may use notes from a classmate when absence from class has prevented you from taking them yourself. Violation of this policy may result

in a lowered grade and/or honor code proceedings. There is no restriction on the use of commercial outlines or books.

### Grade

Your grade will be based upon an examination at the end of the semester. You will be allowed to use your Federal Rules supplement during the exam. Apart from your access to the supplement, the exam will be "closed book."

I may bump your grade up for extraordinary participation or reduce it for excessive tardiness, absence, unpreparedness, or the misuse of electronic devices during class time.

### My Availability

Please feel free to seek my help outside of class. You may stop by my office anytime, either unannounced or by appointment.

# PERSONAL JURISDICTION AND NOTICE

## I. Introduction

3-22

## II. Personal Jurisdiction

### Introduction

Read U.S. Const. Amend. XIV, § 1  
23-24

### Pennoyer v. Neff

24-34

### Interim Developments

34-38

### The Modern Era

38-67

### "Stream of Commerce"

81-99

### General Jurisdiction

99-111

### Consent to Jurisdiction

111-12

### Transient Presence

126-30

### Jurisdiction over Businesses

130-32

### Personal Jurisdiction and the Internet

132-40

### Statutory Limits on Personal Jurisdiction

143-46

**III. Notice and an Opportunity to be Heard**

**The Constitutional Requirement**

147-57

**The Statutory Requirement**

157-66

**SUBJECT MATTER JURISDICTION  
AND JURISDICTIONAL CHALLENGES**

**I. Introductory Material**

181-86

**II. Diversity Jurisdiction**

**Diversity of Citizenship**

Individuals: 186-195

Entities: 195-208; *Americold Realty Trust v. Conagra Foods, Inc.*, No. 14-1382 (U.S. Mar. 7, 2016); 214-15

**Amount in Controversy**

215-18

**III. Federal Question Jurisdiction**

**Introductory Note**

219-20

**The Well-Pleaded Complaint Rule**

220-24; 226-38

**Supplemental Jurisdiction: Preview**

238-39

**Removal Jurisdiction**

239-46

**IV. RAISING JURISDICTIONAL CHALLENGES**

281-93

## **THE ERIE DOCTRINE**

### **I. Introduction**

541-43

### **II. Determining What Law Applies**

#### **The Erie Doctrine**

543-54

#### **Early Efforts to Describe When State Law Applies**

554-62

#### **Hanna v. Plumer's Approach**

562-77

### **III. Determining the Content of State Law**

614-19

### **IV. Federal Common Law**

619-20

## **PLEADINGS AND JUDGMENTS BASED ON PLEADINGS**

### **I. Introduction**

293-97

### **II. The Complaint**

#### **Basic Requirements**

297-329

#### **Heightened Specificity in Certain Cases**

329-34

**Pleading Inconsistent Facts and Alternative Theories**  
334-35

**Voluntary and Involuntary Dismissal**  
335-39

**III. Defendants Options in Response**

339-47

**IV. Amended and Supplemental Pleadings**

347-56

**V. Veracity in Pleading**

356-69

**DISCOVERY**

**I. Introduction**

371-74

**II. Overview of Discovery Devices**

374-81

**III. Scope of Discovery**

381-92

**IV. Discovery of Material in Electronic Form**

392-99

**V. Work Product**

399-411

**VI. Experts**

411

**VII. Discovery in the International Context**

420-22

**VIII. Review Problem**

422-23

**IX. Timing**

423-28

**X. Discovery Sanctions**

428-44

**ADJUDICATION WITH AND  
WITHOUT A TRIAL OR JURY**

**I. Summary Judgment**

490-514

**II. Judgment as a Matter of Law**

514-23

**III. New Trials**

523-32 (omit note 5 on page 531)

**THE PRECLUSION  
DOCTRINES**

**I. Introduction**

621-23

**II. Claim Preclusion**



623-44

**III. Issue Preclusion**

644-67

**JOINDER AND  
SUPPLEMENTAL JURISDICTION**

**I. Introduction**

673-74

**II. Claim Joinder by Plaintiffs**

677-85

**III. Permissive Party Joinder by Plaintiffs**

685-97

**IV. Claim Joinder by Defendants**

698-710

**V. Overriding Plaintiff's Party Structure**

**Introduction**

710-11

**Impleader**

711-25

**Necessary and Indispensable Parties**

725-36

**Intervention**

736-41

**APPELLATE REVIEW**

**I. Introduction**

801-02

**II. Section 1291**

802-04

**III. The Collateral Order Doctrine**

804-14

**IV. Section 1292**

815-16

**V. Rule 54(b)**

817-18

# Constitutional Law

Spring 2016

Professor Amy Barrett

Office: Room 3165

Phone: [REDACTED]

Email: [REDACTED]

Class Location: Room 3140

Class Times: M/W/F

11:05-12:20

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## Casebook

GREGORY E. MAGGS & PETER J. SMITH, CONSTITUTIONAL LAW (3d ed. West 2015) and Supplement (2015) (available online).

## Course Description and Goals

This course addresses the structure of the government established by the United States Constitution. It considers the allocation of power across the three branches of the federal government (the separation of powers) and the distribution of power between the federal and state governments (federalism). The overarching goal of the course is to help you master the constitutional provisions and doctrines that govern these structural relationships.

Any course in constitutional law, however, raises questions that transcend particular doctrines. We will use our study of the separation of powers and federalism to explore the central question of constitutional law: How should we interpret the Constitution? Should the historical meaning of its provisions control, or should we treat the Constitution as a living document whose meaning evolves over time? Both of these approaches can be challenged on grounds of democratic legitimacy. Which is more vulnerable to the objection?

Our study of constitutional law will also continue the development of the skills you acquired last semester. We will work on your ability to read cases, distill their holdings, and critique their reasoning. Our class discussions will give you the opportunity to practice the skill of articulating legal arguments in a public setting.

## Course Policies

You may not use notes, outlines, or other study materials prepared by another student who has taken or is currently taking this course at Notre Dame or any other law school. You may, however, use outlines to which you have proportionally contributed as part of a study group, and you may use notes from a classmate when an absence from class has prevented you from taking them yourself. Violation of this policy may result in a lowered grade and/or honor code proceedings. There is no restriction on the use of commercial outlines or books.

I expect you to be present and prepared. Internet usage during class time is prohibited, and your cell phone must be turned off during class. You may not audio or video record any class session without my permission.

### Grade

Your grade will be based upon an exam administered at the end of the semester. The exam will be limited open-book: you may consult your casebook, your notes, an outline that you prepared or to which you proportionately contributed, a pocket copy of the Constitution, and any materials that I distribute. The use of any other sources during the examination—including but not limited to treatises and commercial outlines—is strictly prohibited.

I may bump your grade up for extraordinary participation or reduce it for excessive tardiness, absence, unpreparedness, or the misuse of electronic devices during class time.

### My Availability

Please feel free to seek my help outside of class. I do not have restricted office hours. You may come to my office anytime, either unannounced or by appointment.

### On Reserve

I have placed the following materials on reserve, some of which you may find of interest.

#### *General Background:*

ERWIN CHEMERINSKY, CONSTITUTIONAL LAW: PRINCIPLES AND POLICIES (4th ed. 2011)

#### *Historical Background:*

THE FEDERALIST PAPERS

HERBERT J. STORING, THE COMPLETE ANTI-FEDERALIST (1981)

GORDON WOOD, THE CREATION OF THE AMERICAN REPUBLIC (1998)

#### *Interpretation and Theory*

STEPHEN G. BREYER, ACTIVE LIBERTY: INTERPRETING OUR DEMOCRATIC CONSTITUTION (2006)

MICHAEL GERHARDT ET AL, CONSTITUTIONAL THEORY: ARGUMENTS AND

PERSPECTIVES (4TH ED. 2013)

ANTONIN SCALIA, A MATTER OF INTERPRETATION (1998)

KEITH E. WHITTINGTON, CONSTITUTIONAL INTERPRETATION (2001)

## **READING ASSIGNMENTS**

The Constitution:	1307-23
History and Overview:	1-22
Illustrative Case:	23-38

### **I. Federal Judicial Power**

- A. Introduction  
43-44
- B. The Power of Judicial Review  
45-55
- C. Judicial Review of State Court Judgments  
55-60
- D. Judicial Supremacy  
61-67
- E. Political Question Doctrine  
67; 72-78
- F. The Prohibition on Advisory Opinions  
78-82
- G. Standing to Sue  
82-97

## **II. Federal Legislative Power**

- A. Introduction  
107-08
- B. The Necessary and Proper Clause  
109-28
- C. The Commerce Power
  - 1. Introduction  
128-29
  - 2. Early Cases  
129-41
  - 3. The New Deal Court  
142-54
  - 4. The “Effects” Test and the Civil Rights Era  
155-63
  - 5. The Rehnquist Court  
163-86
  - 6. The Roberts Court  
187-99
- D. The Taxing Power  
199-214
- E. The Spending Power  
215-32

- F. The War and Treaty Powers  
232-37
- G. State Immunity from Federal Regulation  
237-58

### **III. Federal Limitations on State Power**

- A. Introduction  
275
- B. Preemption  
275-84
- C. The Dormant Commerce Clause Doctrine
  - 1. Introduction  
284-86
  - 2. The “Discrimination” Test  
295-302
  - 3. The “Excessive Burden” Test  
302-14
  - 4. The Meaning of “Interstate Commerce”  
314-23
  - 5. Congressional Consent  
333-39
- D. Privileges and Immunities Clause  
339-48



#### **IV. Separation of Powers: Federal Executive Power**

- A. Introduction  
361-63
- B. Domestic Affairs  
363-75
- C. Foreign Affairs  
375-90; Supp. 1-12
- D. The President's Power in Times of War  
391-407
- E. Executive Privilege and Immunity  
407-26

#### **V. Separation of Powers: The Legislative Process**

- A. Delegation of Legislative Power  
431-39
- B. Bicameralism and Presentment  
439-57
- C. Congressional Control over Executive Officials  
457-94
- D. Recess Appointments  
494-98

## **VI. The Fourteenth Amendment**

- A. Introduction  
507-15
- B. The Privileges or Immunities Clause  
515-25
- C. Incorporation  
525-45
- D. Substantive Due Process and Economic Liberty  
553-69

## **V. Congress's Enforcement Power**

- A. The Thirteenth Amendment  
881-85
- B. The Fourteenth and Fifteenth Amendments  
885-919

**EVIDENCE**  
**FALL 2015**  
**PROFESSOR AMY BARRETT**  
T/TH 11:05-12:20  
ROOM 1130

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**Course Materials**

GEORGE FISHER, EVIDENCE (3<sup>RD</sup> ED. 2013) with 2015-16 STATUTORY AND CASE SUPPLEMENT

**On Reserve**

CLIFFORD FISHMAN, A STUDENT'S GUIDE TO HEARSAY (4<sup>TH</sup> ED. 2012).

CHRISTOPHER MUELLER & LAIRD KIRKPATRICK, EVIDENCE (5<sup>TH</sup> ED. 2012).

GLEN WEISSENBERGER & JAMES J. DUANE, FEDERAL RULES OF EVIDENCE: RULES, LEGISLATIVE HISTORY, COMMENTARY, AND AUTHORITY (7<sup>TH</sup> ED. 2011).

**Course Goals**

My overarching goal for this course is to help you master and think critically about the body of law that determines the admissibility of evidence. We will accomplish this not only by reading cases but also by arguing mock evidentiary motions based on problems in the book. These problems, which typically require the assignment of advocates on either side, serve my subsidiary goal of enhancing your ability to make legal arguments in a public setting. Some evidentiary objections are raised in pretrial motions, but most are asserted during a deposition or trial. It is important, then, that you gain the skill of making evidentiary arguments orally as well as in writing. It is also important that you know the rules well enough to think on your feet: in practice, you will have a split-second to decide whether to object and another split-second to articulate your objection. Doing this well requires complete command of the evidentiary rules. To encourage you to achieve this level of mastery, which necessarily requires some memorization, you will have access to only your Statutory and Case Supplement during the exam.

**Classroom Policies**

I discourage, but do not forbid, your use of a tablet or laptop computer during class to take notes. If you choose to use a tablet or laptop, you may not use it for any purpose unrelated to class, including but not limited to checking email, instant messaging, and surfing the internet. Audio or voice recording of class is prohibited unless you receive my permission. Those who violate the policy regarding electronic devices risk both a lowered grade and loss of the privilege of using electronic devices in class. Please turn your cell phones off before class begins.

You are not permitted to possess or use in any way notes or other materials (*e.g.*, outlines) prepared by students at the Notre Dame Law School in a prior rendition of this course. Violation of this rule may result in a lowered grade in addition to honor code proceedings.

Late arrivals disrupt instruction. Timeliness, moreover, is important to your formation as professionals. If you cannot be in your seat by the time class begins and you do not have advance permission from me to be late, you should skip class and get the notes from a friend. If you are detained by an unanticipated circumstance and choose to attend class anyway, please see me after class to explain. Otherwise, I will attribute your tardiness to poor time management. I reserve the right to lower your grade without notice for any unexcused tardiness.

### **Grade**

Your grade will be based upon a three-hour examination administered at the conclusion of the semester. The Statutory and Case Supplement is the only source that you may consult during the exam.

I may bump your grade a step up or down (*e.g.*, from a B+ to an A- or from a B+ to a B) based on your class participation. Thoughtful and regular contributions to class discussion may raise your grade; tardiness, absence, lack of preparedness, misuse of electronic devices, or disrupting class may lower it.

### **My Availability**

Please feel free to seek my help outside of class. You may stop by my office unannounced, or you may schedule an appointment.

## **RELEVANCE AND PREJUDICE**

### **I. Introduction**

Fisher 1-8

### **II. Relevance**

Fisher 22-34

### **III. Conditional Relevance**

Fisher 35-42

### **IV. Unfair Prejudice**

Fisher 42-56; 82-94

### **V. Categorical Rules of Exclusion**

#### **A. Introduction**

Fisher 95-99

#### **B. Subsequent Remedial Measures**

Fisher 99-100; 110-13

#### **C. Compromise Offers and Payment of Medical Expenses**

Fisher 113-26

#### **D. Pleas in Criminal Cases**

Fisher 137-38

### **VI. Character Evidence**

#### **A. The Propensity Ban**

Fisher 145-61

#### **B. Non-Propensity Uses**

Fisher 165-71; 189-95

**C. The Huddleston Standard**

Fisher 201-07

**D. Proof of the Defendant's and Victim's Character**

Fisher 234-52 [Omit Problem 3.15]

**E. Habit**

Fisher 252-56

**VII. Character for Truthfulness**

**A. Introduction**

Fisher 257-61

**B. Impeachment by Opinion, Reputation, and Cross-Examination about Past Lies**

Fisher 269-76

**C. Impeachment With Past Convictions**

Fisher 278-81; 284-303

**D. Rehabilitation**

Fisher 307-11

**E. Extrinsic Evidence**

Fisher 311-17

# HEARSAY

## **I. Defining Hearsay**

### **A. The Basic Rule**

Fisher 376-86

### **B. Assertions**

Fisher 388-406

## **II. Hearsay Exceptions**

### **A. Introduction**

Fisher 406-08

### **B. Statements of Party Opponents**

Fisher 408-30

### **C. Past Statements of Witnesses and Past Testimony**

#### **(1) Introduction**

Fisher 430-32

#### **(2) Inconsistent Statements Offered to Impeach**

Fisher 435-39

#### **(3) Inconsistent Statements Offered Substantively**

Fisher 452-54

#### **(4) Past Consistent Statements**

Fisher 454-63

#### **(5) Statements of Identification**

Fisher 469-74

**D. Hearsay Exceptions under Rule 804: “Declarant Unavailable”**

**(1) Past Testimony**

Fisher 474-88

**(2) Statements Against Interest**

Fisher 488-97

**(3) Dying Declarations**

Fisher 497-503

**(4) Forfeiture by Wrongdoing**

Fisher 505-09

**E. Hearsay Exceptions Under Rule 803: “Availability Immaterial”**

**(1) Introduction**

Fisher 510-11

**(2) Present Sense Impressions and Excited Utterances**

Fisher 512-15

**(3) Statements of Then-Existing Condition**

Fisher 515-22

**(4) Statements for Medical Diagnosis**

Fisher 531-32; 541-42

**(5) Refreshing Memory and Recorded Recollections**

Fisher 542-48

**(6) Business Records**

Fisher 548-62



**(7) Public Records and Reports**

Fisher 569-74

**III. The Confrontation Clause**

Fisher 594-608; 617-18; 627-46

## **LAY OPINIONS AND EXPERT TESTIMONY**

### **I. Lay Opinions**

Fisher 735-39; 747-48

### **II. Expert Opinions**

#### **A. Who is an Expert?**

Fisher 748-52; 756

#### **B. Topics of Expert Testimony**

Fisher 757-66

#### **C. Bases of Expert Testimony**

Fisher 783-86; 791-92 [Omit Problem 9.14]

#### **D. Assessing the Reliability of Scientific Testimony**

Fisher 793-805

## **AUTHENTICATION AND “BEST EVIDENCE”**

### **I. Authentication and Identification**

#### **A. Introduction**

Fisher 894-97

#### **B. Documents**

Fisher 897-902

#### **C. Phone Calls**

Fisher 904-07

#### **D. Photographs**

Fisher 908-13

### **II. The “Best Evidence” Rule**

Fisher 913-18; 925-28

# **PRIVILEGE**

## **I. General Principles**

### **A. Rule 501's Origins and Applications**

Fisher 930-42

### **B. Witness's Privileges vs. Defendant's Need for Evidence**

Fisher 959-73

## **II. Attorney-Client Privilege**

### **A. Introduction**

Fisher 974-75

### **B. Scope of the Privilege**

Fisher 975-77

#### **(1) The Nature of Legal Services**

Fisher 977-83

#### **(2) Maintaining Confidentiality**

Fisher 983-85; 992-97

#### **(3) Defining Communications: Source of Fees and Client Identity**

Fisher 997-1002

### **C. The Crime-Fraud Exception**

Fisher 1010-17

**III. Familial Privileges**

**A. The Spousal Testimonial Privilege**

Fisher 1043-58

**B. The Marital Confidences Privilege**

Fisher 1059-66

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**CONCLUSION**

Fisher 1077-80

**FEDERAL COURTS**  
**SPRING 2017**  
**PROFESSOR AMY BARRETT**

TU/TH 9:40-10:55  
ROOM 3140

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**Course Materials**

FALLON, MANNING, MELTZER & SHAPIRO, HART AND WECHSLER'S THE FEDERAL COURTS AND THE FEDERAL SYSTEM (7th ed. 2015) and the 2016 Supplement.

**Course Description and Goals**

This course studies the role of federal courts in the constitutional system of the United States. It considers federal-court power in relation to the power of Congress and the President, as well as in relation to the States. We will focus primarily on constitutional law, but we will also analyze many of the federal statutes that define federal jurisdiction.

The main goals of this course are to help you (1) gain a sophisticated understanding of the law governing the federal courts and (2) equip you to analyze issues related to this body of law. Along the way, we will also work to develop your ability to reason from cases, to interpret statutory and constitutional text, and to formulate legal arguments. By semester's end, you should have both mastered the substantive law and improved your analytical skills.

**Classroom Policies**

I discourage, but do not forbid, your use of a computer during class to take notes. If you do choose to use a computer, you may not use it (or any other electronic device) for any purpose unrelated to class, including but not limited to checking email, instant messaging, and surfing the internet. Audio or voice recording of class is prohibited unless you receive my permission.

You are not permitted to possess or use in any way notes or other materials (*e.g.*, outlines) prepared by students at the Notre Dame Law School in a prior rendition of this course. Violation of this rule may result in a lowered grade (up to an including failure of the course) in addition to honor code proceedings.

Late arrivals disrupt instruction. Timeliness, moreover, is important to your formation as professionals. If you cannot be in your seat by the time class begins and you do not have advance permission from me to be late, you should skip class and get the notes from a friend. If you are detained by an unanticipated circumstance and choose to attend class

anyway, please see me after class to explain. Unexcused tardiness is grounds for lowering your grade.

### **Grade**

Your grade will be based upon a three-hour, limited open-book examination administered at the conclusion of the semester. During the exam, you may consult your casebook, class handouts, your class notes, and an outline that you prepared or to which you substantially contributed. You may not consult any other materials during the exam. Violation of this rule may result in a lowered grade (up to an including failure of the course) in addition to honor code proceedings.

We will use a panel system in this class. Each time we meet, a designated group of students will be “on call” for our class discussion. I will circulate the schedule a week or two into the semester. If you cannot be present on a day that you are on call, switch days with a classmate and inform me in advance of class about the schedule change. Of course, you should be prepared and willing to participate voluntarily in class discussions even if you are not on call. Class is always livelier and more interesting when many students participate.

I may bump your grade a step up or down (*e.g.*, from a B+ to an A- or from a B+ to a B) based on your class participation. Thoughtful and regular contributions to class discussion may raise your grade. Tardiness, lack of preparedness, repeated absence, or misuse of electronic devices may lower it.

### **My Availability**

Please feel free to seek my help outside of class. You may stop by my office unannounced, or you may schedule an appointment.

**Federal Courts**  
**Professor Amy Barrett**  
**Reading Assignments**

You will find that pages 1-48 offer helpful background on the federal judicial system, but we will not cover this material in class.

Note that you need not consult the Supplement unless the syllabus expressly assigns it.

- Class 1:       Judicial Review  
                  59-67; 70-81
- Class 2:       Standing  
                  103-15; 119-20 (introductory note only); 121-25
- Class 3:       Taxpayer and Third-Party Standing  
                  127-30; 161-66 (eliminate note 4)
- Class 4:       Mootness and Ripeness  
                  195-208; 212-21; 226-27 (eliminate note (e))
- Class 5:       Congressional Regulation of Federal Jurisdiction  
                  295-312 (eliminate note 5); 314-22 (eliminate note 3); 323-25 (see also  
                  Supp. 16-17 for update)
- Class 6:       Legislative Courts & Magistrate Judges  
                  361-81 (through note 2); 390-94
- Class 7:       Precluding the Jurisdiction of State Courts  
                  412-20; 427-35 (through note 4).
- Class 8:       The Obligation of State Courts to Enforce Federal Law  
                  437-59 (through note 7)
- Class 9:       The Jurisdiction of the Supreme Court  
                  461-64; 477-88
- Class 10:      The Relationship between State and Federal Law: Substance



488-513 (see also Supp. 21-23 for update)

Class 11: The Relationship between State and Federal Law: Procedure

524-39 (through note 5)

Class 12: The *Erie* Doctrine

575-78; 580-80 (read only note 2); 584 (start with *Erie*)-92; 610-16

Class 13: Federal Common Law

635-36 (Introduction); 643-56; 666-77

Class 14: Federal Common Law, Cont.

686-712

Class 15: Enforcing Primary Obligations: Statutes

723-44

Class 16: Remedies for Constitutional Violations

762-77

Class 17: Federal Question Jurisdiction: The Constitutional Grant

779-94

Class 18: Federal Question Jurisdiction: The Statutory Grant

806-15 (eliminate note 5); 837-43

Class 19: Challenging Federal Official Action

877-904

Class 20: Challenging State Official Action: The Eleventh Amendment

905-22

Class 21: Challenging State Official Action: Officer Suits

922-32

Class 22: Abrogating State Sovereign Immunity

939-63 (through note 5)

Class 23: 42 U.S.C. § 1983

986-1003; 1009-11

Class 24: Official Immunity

1030-55

Class 25: Federal Habeas Corpus

1193-98 (through note 6); 1265-1284

Class 26: Retroactivity in Habeas Corpus

1292-93; 1295-1315 (see also Supp. 48-49 for update); 1317-19

Class 27: Procedural Default

1326-44 (through Section B)

Collateral Attack on Federal Convictions

1356-63 (see also Supp. 66-68 for update)

Class 28: Exam Review

# MODERN CONSTITUTIONAL THEORY

Amy Coney Barrett

Spring 2020

Monday 3:30-5:10

Room 2172

## *Course Description and Goals*

This seminar is a scholarly exploration of the modern constitutional theory. The course is not designed to be a comprehensive survey of the vast literature regarding our Constitution and how it should be interpreted. Rather, the course is designed to introduce you to, and encourage you to think critically about, several of the major theories and themes that inform the modern debate.

The course has two goals that transcend its subject matter. Because the class is run as a weekly conversation about the assigned reading, the course is an opportunity for you to refine your ability to speak articulately about legal topics. Because you will produce a substantial research paper by the semester's end, the course is also an opportunity for you to develop as a writer. Both speaking and writing are critical to the practice of law. The small size of the seminar makes it possible for me to work closely with each of you as you strive to master these skills.

## *Course Materials*

There is no casebook for this class; you may retrieve all the assigned material from HeinOnline, Westlaw, and Sakai. You might find it useful to have a pocket Constitution to consult during class discussions.

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course website on Sakai. You will read one another's proposals, and we will devote the two classes before Spring Break to exchanging ideas about them.

You must submit the final paper to me via email in pdf format by 5 p.m. on April 27th, which is the last day of class. You must also deliver a hard copy of the paper to my assistant, Kirsten Niederer, by noon the next day. Citations in the paper should conform to THE BLUEBOOK, and page numbers should appear at the bottom center of each page. Your grade will be determined by both the substance of your ideas and the clarity with which you express them. Spelling and grammar count.

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The success of the seminar is dependent on your willingness to immerse yourself in the material and engage your classmates in thoughtful discussions about it. Because of that, I will take the quality of your participation into account when determining your final grade. I expect each of you to come to class with at least one question or thought to share about the reading for the day; your reactions to the material will fuel our conversation. Unexcused absences, lack of preparedness, and tardiness are grounds for lowering your grade.

Using an iPad or another e-reader is fine if you prefer to read the weekly assignments in electronic format rather than hard copy. But because this class is run as a conversation rather than a lecture, I prefer that you not use laptops. There is no need to take extensive notes, and the screen stands as a barrier between you and your classmates. In addition, constant typing during a conversation is discourteous—because there is no need to take extensive notes, continual typing suggests that you are doing something other than listening to what others are saying.

Audio or video recording of class is not permitted.

### ***Contact Information***

[Redacted] I look forward to getting to know each of you over the course of the semester.

## I. The United States Constitution (ACB)

We have all read the Constitution before, but we typically focus on specific provisions of it. For this class, read it from beginning to end. Think about the choices the Framers made (with respect to both the original Constitution and its Amendments) and how they could have done things differently. To help you think about the latter point, compare our Constitution with two others.

U.S. CONSTITUTION

BRITISH CONSTITUTION

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CONSTITUTION OF ECUADOR (Skimming is fine—this one is long.)

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## II. Judicial Review (ACB)

No one seriously argues that *Marbury v. Madison* should be overruled. Nonetheless, scholars continue to debate the justification for judicial review in a democratic society. Should we be uncomfortable with its exercise?

*Marbury v. Madison*, 5 U.S. 137, 176-80 (1803).

Jeremy Waldron, *Banking Constitutional Rights: Who Controls Withdrawals*, 52 ARK. L. REV. 533-549, 556, 561 (1999).

## III. Judicial Supremacy (ACB)

In *Cooper v. Aaron*, the Supreme Court asserted that “the federal judiciary is supreme in the exposition of the law of the Constitution.” Is that assertion correct? Must state governments and other branches of the federal government acquiesce in the Supreme Court’s interpretations of the Constitution? Or may they exercise independent judgment about what the Constitution means?

*Cooper v. Aaron*, 358 U.S. 1 (1958).

Larry Alexander & Frederick Schauer *On Extrajudicial Constitutional Interpretation*, 110 HARV. L. REV. 1359 (1997).

## IV. Is the Founders’ Law our Law? (ACB)

Studying the Constitution requires us to say what we mean when we refer to “the Constitution.” So, what constitutes “the Constitution?” Is it only the document itself? Or does “the Constitution” also encompass judicial interpretations of it? Interpretations by the

political branches? Consider how the content of “the Constitution” has changed since the original document was ratified in 1788. The article below advances a theory of constitutional change—do you buy it?

Stephen Sachs, *Originalism as a Theory of Legal Change*, 38 HARV. J. L. PUB. POL. 817, 844 (start at Part B)-874 (2015).

## V. Amending the Constitution (ACB)

Article V of the Constitution is the formal mechanism for constitutional change. But the Constitution is notoriously difficult to amend. Consider the 27 amendments that succeeded, as well as some of the proposed amendments that have failed. Is the difficulty of the amendment process a good or bad thing? Does Article V even matter?

U.S. CONST. ART. V.

U.S. CONST. AM. 1-27

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<https://theweek.com/articles/446233/6-constitutional-amendments-that-just-missed-cut>

David A. Strauss, *The Irrelevance of Constitutional Amendments*, 114 HARV. L. REV. 1457 (2001).

## VI. Originalist Theories (ACB)

Originalism is an old theory, but new iterations of it emerged toward the start of the twenty-first century. You may be surprised to learn that originalism has become a big tent: originalists agree on some basic principles, but they disagree on many others, including the justification for originalism itself. The below article is an excellent summary of the state of the debate.

As you read the article, consider the following questions. Some originalists maintain that originalism is the only interpretive method consistent with democratic government—is that right? Is originalism too inflexible? Is it possible to honestly identify the original meaning of the Constitution’s provisions? Is originalism consistent with the way courts actually approach constitutional interpretation? Which version of originalism—if any—do you find most persuasive?

Keith Whittington, *Originalism: A Critical Introduction*, 82 FORDHAM L. REV. 375 (2013).

## VII. Discussion of Paper Topics

## VIII. Discussion of Paper Topics

## **IX. The Living Constitution (Student Team)**

Evolutionary theories reject the notion that the original intent or meaning is controlling; they also treat the semantic meaning of constitutional text as an interpretive starting point rather than the last word. Do evolutionary theories better advance the Constitution's purpose? Are they consistent with our constitutional structure? Do they reflect our actual constitutional practice over time?

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## **X. Popular Constitutionalism (Student Team)**

Is constitutional law responsive to public opinion? Should it be?

BARRY FRIEDMAN THE WILL OF THE PEOPLE, 369-85 (2009) (On Sakai).

LARRY KRAMER THE PEOPLE THEMSELVES 7-8, 105-14, 227-47 (2004) (On Sakai).

Robert Post & Reva Siegel *Roe Rage: Democratic Constitutionalism and Backlash*, 42 HARV. C.R.-C.L. L. REV. 373, 382-91 (2007).

## **XI. Does Originalism Constrain Judges? (Student Team)**

In the 1980s, originalist scholars emphasized originalism's ability to constrain judges. It was sold, at least in part, as a theory of judicial restraint. Yet contemporary originalists are more ambivalent about the role of constraint in originalist theory. Should constraint be an important feature of originalism—or, for that matter, any other theory? Is originalism better than other theories at constraining judges?

William Baude, *Originalism as a Constraint on Judges*, 84 U. CHI. L. REV. 2213 (2017).

## **XII. Precedent in Constitutional Adjudication (Student Team)**

The question of when the Supreme Court should overrule its precedent is a controversial one, as evidenced by the fact that it routinely arises in the confirmation hearings of nominees to the Supreme Court. When should the Supreme Court overrule precedent it believes erroneous?

Gary Lawson, *The Constitutional Case Against Precedent*, 17 HARV. J. L. & PUB. POL'Y 23 (1994).

Amy Coney Barrett & John Copeland Nagle, *Congressional Originalism*, 19 U. PENN. J.

CON. L. 1, 13-42 (2016).

Caleb Nelson *Stare Decisis and Demonstrably Erroneous Precedents*, 87 VA. L. REV. 1, 1-8, 52-73, 78-84 (2001).

### **XIII. Judicial Independence (Student Team)**

Article III's promise of life tenure strives to safeguard judicial independence. Can it deliver, or is more required? What is the value of judicial independence? Can federal judges ever truly be independent?

Tara Leigh Grove, *The Origins (and Fragility) of Judicial Independence*, 71 VAND. L. REV 465 (2018).

### **XIV. Conclusion (ACB)**

In today's class, we will reflect on the themes we have discussed over the course of the semester. Many of these themes run through the below case, which you should read for today.

*NLRB v. Noel Canning*, 573 U.S. 513 (2014).

How would you have resolved *Noel Canning*? How, if at all, have your views about constitutional interpretation changed since the first day of class?



# MODERN CONSTITUTIONAL THEORY

Amy Coney Barrett

Spring 2019

Monday 3:30-5:10

Room 2172

## *Course Description and Goals*

This seminar is a scholarly exploration of the modern constitutional theory. The course is not designed to be a comprehensive survey of the vast literature regarding our Constitution and how it should be interpreted. Rather, the course is designed to introduce you to, and encourage you to think critically about, several of the major theories and themes that inform the modern debate.

The course has two goals that transcend its subject matter. Because the class is run as a weekly conversation about the assigned reading, the course is an opportunity for you to refine your ability to speak articulately about legal topics. Because you will produce a substantial research paper by the semester's end, the course is also an opportunity for you to develop as a writer. Both speaking and writing are critical to the practice of law. The small size of the seminar makes it possible for me to work closely with each of you as you strive to master these skills.

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No one seriously argues that *Marbury v. Madison* should be overruled. Nonetheless, scholars continue to debate the justification for judicial review in a democratic society. Should we be uncomfortable with its exercise?

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Mark Tushnet, *New Forms of Judicial Review and the Persistence of Rights and Democracy-Based Worries*, 38 WAKE FOREST L. REV. 813-15, 820-35, 837-38 (2003).

## III. Judicial Supremacy

In *Cooper v. Aaron*, 138 U.S. 1 (1958), the Supreme Court asserted that “the federal judiciary is supreme in the exposition of the law of the Constitution.” Is that assertion correct? Must state governments and other branches of the federal government acquiesce in the Supreme Court’s interpretations of the Constitution? Or may they exercise independent judgment about what the Constitution means?

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David A. Strauss, *Common Law Constitutional Interpretation*, 63 *U. CHI. L. REV.* 877, 884-906, 925-34 (1996).

GOODWIN LIU, PAMELA S. KARLAN, CHRISTOPHER H. SCHROEDER, *KEEPING FAITH WITH THE CONSTITUTION* 97-107 (2009) (on Sakai).

Ernest A. Young, *Dying Constitutionalism and the Fourteenth Amendment*, *MARQUETTE L. REV.* (forthcoming) (available on Sakai).

#### VI. Amending the Constitution

The United States Constitution is notoriously difficult to amend. After refreshing your memory on the amendment process and the 27 amendments that succeeded, consider some of the proposed amendments that have failed. Is the difficulty of the amendment process a good or bad thing? Does Article V even matter?

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Henry Monaghan, *Stare Decisis and Constitutional Adjudication*, 88 COLUM. L. REV. 723, 739-55 (1988).

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## **X. Constitutional Gloss**

Curtis Bradley, *Doing Gloss*, 84 U. CHI. L. REV. 59 (2017).

*Noel Canning v. NLRB*, 134 S. Ct. 2550 (2014).

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Robert Post & Reva Siegel      *Roe Rage: Democratic Constitutionalism and Backlash*, 42 HARV. C.R.-C.L. L. REV. 373, 382-91 (2007).

MARK V. TUSHNET      TAKING THE CONSTITUTION AWAY FROM THE COURTS 134-35, 143-52 (1999) (On Sakai).

## **XII. Judicial Minimalism**

The argument that the Supreme Court should be minimalist in its decision-making has gained traction in commentary about the Court. Is judicial minimalism a desirable goal?

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## **XIV. Conclusion**

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**Modern Constitutional Theory**  
**Professor Amy Barrett**  
**Spring 2013**

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Your grade will be based on class participation (50%) and a paper (50%). First, class participation: Your performance during the class that your team leads is an important part of your participation grade. But I am also looking for frequent, thoughtful contributions to the conversation throughout the semester. The success of the seminar is dependent on your willingness to immerse yourself in the material and engage your colleagues in thoughtful discussions about it. Unexcused absences or excessive tardiness will have a negative effect on this portion of your grade. Because the class is run as a conversation, the use of laptops (or other electronic devices) is not permitted.

Now, the paper: By our last class (April 24<sup>th</sup>), you must turn in a research paper that is between 20 and 25 pages long. Citations in the paper should be according to THE BLUEBOOK, and page numbers should appear at the bottom center of each page. Your grade will be determined by both the substance of your ideas and the clarity with which you communicate them. You may write about any topic that interests you in the field of constitutional theory. The crucial thing is that the paper must do more than summarize what courts and/or commentators think about a particular topic; it must critique existing work or develop a new idea. You should consult me both when you choose a topic and during the drafting process so that I can assist you to that end.

I don't have restricted office hours; you may come to my office anytime. I am in Room 3165. You can also reach me by email [REDACTED] or phone [REDACTED]. I encourage you to seek me out. One advantage of a seminar is the opportunity to get to know students well, and I look forward to getting to know each of you over the course of the semester.

## I. Theories of the Constitution

As you read the material for this class, consider the following questions: Should the Constitution be understood primarily as a compromise among competing regional and economic interests of the founding generation? Or does the Constitution have an overarching purpose? If it has an overarching purpose, what is it?

### Introductory Reflection

Reader 1-4

### Process Theory

Reader 18-33      John Hart Ely, *Policing the Process of Representation: The Court as Referee*

Reader 33-37      Laurence H. Tribe, *The Puzzling Persistence of Process-Based Theories*

### Morality-Based Approaches

Reader 37-43      Ronald H. Dworkin, *Introduction: The Moral Reading and the Majoritarian Premise*

Reader 43-51      Michael W. McConnell, *The Importance of Humility in Judicial Review: A Comment on Ronald Dworkin's "Moral Reading" of the Constitution*

### Reconceptualizing Democracy

Reader 51-62      BRUCE ACKERMAN, *WE THE PEOPLE, VOLUME 1: FOUNDATIONS*

Reader 72-75      Jed Rubenfeld, *Of Constitutional Self-Government*

## II. Textualism

All theories of constitutional interpretation agree that interpretation should begin with the Constitution's words. But to what degree can words constrain constitutional interpretations?

Reader 125-32      Frederick Schauer, *Easy Cases*

Reader 142-49      Sanford Levinson, *Law as Literature*

Reader 149-57      Lawrence Lessig, *Fidelity and Constraint*



### III. Originalism

Below are classic defenses and critiques of originalism. Is originalism a coherent or desirable theory? Is it the interpretive approach most consistent with our constitutional structure, as its adherents claim? Is it supported by our actual practice over time?

Antonin Scalia      *Originalism: The Lesser Evil*, 57 U. CIN. L. REV. 849, 852-65 (1989).

Reader 100-13      Paul Brest, *The Misconceived Quest for the Original Understanding*

Reader 113-25      Richard Kay, *Adherence to the Original Intentions in Constitutional Adjudication: Three Objections and Responses*

### IV. Evolutionary Theories

Evolutionary theories reject the notion that the original intent or meaning is controlling; they also treat the semantic meaning of constitutional text as an interpretive starting point rather than the last word. Do evolutionary theories better advance the Constitution's purpose? Are they consistent with our constitutional structure? Do they reflect our actual constitutional practice over time?

Reader 157-70      Thomas Grey, *Do We Have an Unwritten Constitution?*

Reader 170-81      David Strauss, *Common Law, Common Ground, and Jefferson's Principle*

### V. The New Originalism and Constitutional Construction

"New originalism" emerged toward the start of the twenty-first century. In contrast to their predecessors, new originalists treat the Constitution's original public meaning rather than the intent of its framers and ratifiers as controlling. Perhaps the greatest difference between old and new originalists, however, is the latter's focus on the way that the Constitution's open-ended provisions invite the construction of constitutional meaning, as opposed to interpretation of it. As you read these materials, consider whether the process of construction renders the new originalism functionally indistinguishable from evolutionary theories. In addition, taking the new originalist argument for construction on its own terms, which branch(es) should engage in construction and what principles should guide it?

Keith Whittington      *The New Originalism*, 2 Geo. J. L. & Pub. Pol'y 599, 599-613 (2004).

- Lawrence B. Solum *The Interpretation-Construction Distinction*, 27 CON. COMM. 95, 100-08 (2010).
- Keith Whittington *Constructing a New American Constitution*, 27 CON. COMM. 119, 120-29 (2010).
- Jack Balkin *Framework Originalism and the Living Constitution*, 103 Northwestern L. Rev. 549, 566-92 (2009).
- John O. McGinnis & Michael Rappaport *Original Methods Originalism: A New Theory of Interpretation and the Case Against Construction*, 10 NORTHWESTERN L. REV. 751, 772-80 (2009).
- John O. McGinnis & Michael Rappaport *Original Interpretive Principles as the Core of Originalism*, 24 CONST. COMMENT. 371, 378-81 (2007).

## VI. Judicial Review

No one seriously argues that *Marbury v. Madison* should be overruled. Nonetheless, scholars continue to debate the justification for judicial review in a democratic society. Should we be uncomfortable with its exercise?

- Reader 197-205 Jeremy Waldron, *Banking Constitutional Rights: Who Controls Withdrawals*
- Reader 209-14 Mark Tushnet, *New Forms of Judicial Review and the Persistence of Rights and Democracy-Based Worries*
- Reader 214-19 Charles Black, Jr., *The Building Work of Judicial Review*
- Reader 219-25 Alexander Bickel, *Establishment and General Justification of Judicial Review*

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Neil Siegel      *A Theory in Search of a Court, and Itself: Judicial Minimalism at the Supreme Court Bar*, 103 MICH. L. REV. 1951, 2003-17 (2005).

Robert Post & Reva Siegel      *Roe Rage: Democratic Constitutionalism and Backlash* 42 HARV. C.R.-C.L. L. REV. 373, 401-06, 425-27 (2007).

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The question of when the Supreme Court should overrule its precedent is a controversial one, as evidenced by the fact that it routinely arises in the confirmation hearings of nominees to the Supreme Court. When should the Supreme Court overrule precedent it believes erroneous?

Gary Lawson      *The Constitutional Case Against Precedent*, 17 HARV. J. L. & PUB. POL'Y 23 (1994).

Henry Monaghan      *Stare Decisis and Constitutional Adjudication*, 88 COLUM. L. REV. 723, 739-55 (1988).

Caleb Nelson      *Stare Decisis and Demonstrably Erroneous Precedents*, 87 VA. L. REV. 1, 1-8, 52-73, 78-84 (2001).

Planned Parenthood of Southeastern Pennsylvania v. Casey, 505 U.S. 833, 854-69 (1992) (plurality opinion); *id.* at 953-66 (Rehnquist, C.J., dissenting).

### **X. Popular Constitutionalism**

Is constitutional law responsive to public opinion? Should it be?

- Amy Coney Barrett *Introduction: Stare Decisis and Nonjudicial Actors*, 83 NOTRE DAME L. REV. 1147, 1169-72 (2008).
- BARRY FRIEDMAN THE WILL OF THE PEOPLE, 369-85 (2009).
- LARRY KRAMER THE PEOPLE THEMSELVES 7-8, 105-14, 227-47 (2004).
- Robert Post & Reva Siegel *Roe Rage: Democratic Constitutionalism and Backlash*, 42 HARV. C.R.-C.L. L. REV. 373, 382-91 (2007).
- MARK V. TUSHNET TAKING THE CONSTITUTION AWAY FROM THE COURTS 134-35, 143-52 (1999).

## XI. Separation of Powers

In the next three classes, we will bring the broader principles we have discussed to bear on specific topics of constitutional law. The first is separation of powers: Does a formalist or functionalist approach yield better answers to conflicts about separation of powers? How would these approaches resolve the questions surrounding, for example, executive privileges and immunities?

- Reader 356-64 Gary Lawson, *The Rise and Rise of the Administrative State*
- Reader 364-78 Martin Flaherty, *The Most Dangerous Branch*
- Reader 407-14 Stephen L. Carter, *The Political Aspects of Judicial Power: Some Notes on the Presidential Immunity Decision*
- Reader 414-19 Akhil Reed Amar & Neil Kumar Katyal, *Executive Privileges and Immunities: The Nixon and Clinton Cases*
- Clinton v. Jones 520 U.S. 681 (1997).

## XII. Affirmative Action

The Fourteenth Amendment provides that “no state shall . . . deny to any person within its jurisdiction the equal protection of the laws.” Is affirmative action consistent with the Equal Protection Clause?

- Reader 608-17 Richard A. Posner, *The Defunis Case and the Constitutionality of Preferential Treatment of Racial Minorities*
- Reader 617-22 Akhil Reed Amar & Neil Kumar Katyal, *Bakke’s Fate*

- Reader 622-32            Girardeau Spann, *The Dark Side of Grutter*
- STEPHEN BREYER        ACTIVE LIBERTY: INTERPRETING OUR DEMOCRATIC CONSTITUTION  
3-16, 75-84 (2005).
- Grutter v. Bollinger    539 U.S. 306 (2003).

### **XIII. Abortion**

One of the most controversial issues in modern constitutional law is the question whether the Due Process Clauses of the Fifth and Fourteenth Amendments guarantee women the freedom to terminate a pregnancy. Has the Court correctly concluded that this freedom is one protected by the Constitution's guarantee of due process?

- Reader 649-50,            Introduction  
683-85
- Reader 702-11            John Hart Ely, *The Wages of Crying Wolf: A Comment on Roe v. Wade*
- Reader 690-97            Judith Jarvis Thompson, *A Defense of Abortion*
- Jack M. Balkin            *Abortion and Original Meaning*, 24 CONST. COMMENT. 291, 311-40 (2007).

### **XIV. Conclusion**

In today's class, we will reflect on the themes we have discussed over the course of the semester. Be prepared to share your paper topics with one another.

## STATUTORY INTERPRETATION

Amy Coney Barrett  
Fall 2020  
Monday 3:30-5:10  
Biolchini 1310

### *Course Description and Goals*

This seminar is a scholarly exploration of the modern debate about how federal courts should interpret statutes. The course is not designed to be a comprehensive survey of thinking about statutory interpretation. Rather, the course is designed to introduce you to and encourage you to think critically about several of the major theories and themes that inform the modern debate. For example, must a court apply the statutory text as enacted? Or does it have the freedom to adjust or depart from statutory text based on prudential considerations? In addition to helping you grapple with questions like these, the course will arm you with skills that you can use in practice. Lawyers deal with statutes as much as they deal with cases. Throughout the semester, you will learn the tools and arguments that lawyers bring to bear on the interpretation of statutes.

The course has two goals that transcend its subject matter. Because the class is run as a weekly conversation about the assigned reading, the course is an opportunity for you to refine your ability to speak articulately about legal topics. Because you will produce a substantial research paper by the semester's end, the course is also an opportunity for you to develop as a writer. Both speaking and writing are critical to the practice of law. The small size of the seminar makes it possible for me to work closely with each of you as you strive to master these skills.

### *Course Materials*

There is no casebook for this class; you may retrieve all the assigned material from HeinOnline, Westlaw, and Sakai. Please note that I have posted a course bibliography on Sakai. In addition to providing you with citations to additional reading that might interest you, the bibliography is a good place to start the research for your paper.

I strongly recommend that you purchase a grammar reference book if you do not already own one. BRYAN A. GARNER, *GARNER'S MODERN ENGLISH USAGE* (available at the library's reserve desk) is the most comprehensive, and it would be a good reference for you to have on your office shelf when you begin practice. Even a shorter guide, however, like WILLIAM STRUNK, JR. AND E.B. WHITE, *THE ELEMENTS OF STYLE* or MIGNON FOGARTY, *GRAMMAR GIRL'S QUICK AND DIRTY TIPS FOR BETTER WRITING* would be useful to you. Grammatical guides are not only for those who struggle—the best and most experienced writers routinely consult them.

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You have the option of taking this course for either 2 or 3 credits. Those who take the course for 2 credits must produce a 6500-word paper, and those who take the course for 3 credits must produce a 10,000-word paper. The paper can address any topic in the field of statutory interpretation. The crucial thing is that the paper must do more than summarize what courts and/or commentators think about an issue; it must critique existing work or develop a new idea. You should consult me both when you choose a topic and during the writing process so that I can assist you to that end. You will also have an opportunity to solicit feedback from your classmates about your paper topic. By

September 15th, you must upload a one-paragraph description of your tentative paper topic in pdf format to the course website on Sakai. You will read one another's proposals, and we will devote the next two classes (September 21st and 28th) to exchanging ideas about them.

You must submit the final paper to me via email in pdf format by 11:59 p.m. on November 9th, the last day of class. You must also put a hard copy in my faculty mailbox by noon the next day. Citations in the paper should conform to THE BLUEBOOK, and page numbers should appear at the bottom center of each page. Your grade will be determined by both the substance of your ideas and the clarity with which you express them. Spelling and grammar count.

### ***Participation***

Participation is the other component of your grade. The class is structured as a discussion of the assigned reading for the week. I will lead our discussion of the first six topics. Discussion of the remaining six topics will be led by teams of two or three students. Your task in leading class discussion is to start and sustain a thoughtful conversation about the assigned reading; there is no presentation required. I will invite you to sign up for the student-led classes in a few weeks.

The success of the seminar is dependent on your willingness to immerse yourself in the material and engage your classmates in thoughtful discussions about it. Because of that, your participation grade will be determined by the frequency and thoughtfulness of your in-class contributions as well as by your preparedness when you lead our conversation on your assigned day. The grades of those students whose participation is above average will be bumped a half-step up (e.g., from a B+ to an A-); the grades of those whose participation is average will remain flat; the grades of those whose participation is below average will be bumped a half-step down (e.g., from a B+ to a B). Unexcused absences, lack of preparedness, and tardiness are grounds for lowering your grade.

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### ***Covid-19***

Covid-19 has created instructional challenges. None of us may come to class without the campus pass generated by the daily health check, we must all wear masks throughout the class period, and we must remain socially distanced in the classroom. A mandatory seating chart will assist with both social distancing and contact tracing. On the first day of class, please record your seat number on the seating chart, which can be found in a Google Sheet on Sakai. At the end of each class period, you should exit the classroom one row at a time, maintaining appropriate distance from the student in front of you. Because we cannot cluster in groups at the conclusion of the class period, I too will leave the classroom immediately.

The pandemic may require any one of us—or all of us—to stay home. If the Law School resorts to remote instruction, our classes will continue via Zoom in their regular time slot. If I become unable to teach in person, I will either conduct class via Zoom, schedule a makeup, or recruit a substitute to facilitate class discussion in my (hopefully brief) absence. If any of you is unable to attend class for a Covid-related reason—for example, because you are feeling unwell or have recently been exposed to someone who is positive—let me know in advance of class by email, and I will arrange for

you either to participate remotely or to submit a reflection paper as a substitute for your missed participation. It goes without saying that any such absence is excused.

***Contact Information***

[Redacted]



## I. Introduction (ACB)

This class will situate the modern debate within its historical context, as well as introduce and preliminarily consider issues that we will study over the course of the semester. We will use *Bostock v. Clayton County* to identify recurrent themes in statutory interpretation.

*Bostock v. Clayton County*, 140 S.Ct. 1731 (2020). Read all three opinions, but you need not read the Appendix to Justice Alito's opinion.

## II. Purposivism (ACB)

Traditionally, courts have asserted that the intent or purpose of the enacting Congress should guide statutory interpretation. *Holy Trinity* is the case most emblematic of this approach. The book and article excerpts illustrate how purposivism functions in its modern form.

*Holy Trinity Church v. United States*, 143 U.S. 457 (1892).

STEPHEN BREYER, MAKING OUR DEMOCRACY WORK, 92-102 (2010) [available on Sakai]

ROBERT A. KATZMANN, JUDGING STATUTES 31-35 (2014) [available on Sakai].

Richard Re, *The New Holy Trinity*, 18 GREEN BAG2D 407, 407-18, 421 (2015).

On the other hand, consider the following critique of the search for congressional intent or purpose:

Frank Easterbrook, *The Role of Original Intent in Statutory Construction*, 11 HARV. J. L. & PUB. POL'Y 59 (1988).

After studying these defenses and critiques of purposivism, come to class prepared to discuss the following question: What role, if any, should congressional intent or purpose play in statutory interpretation?

## III. Textualism (ACB)

Textualism arose in the 1980's, initially fueled by what some judges and academics perceived as excessive judicial reliance on legislative history. Modern arguments for textualism emphasize its fit within the constitutional structure, particularly Article I, § 7's requirement of bicameralism and presentment. Read the following descriptions of textualist theory:

ANTONIN SCALIA, A MATTER OF INTERPRETATION 16-25 (1997) [available on Sakai].

John F. Manning, *The Absurdity Doctrine*, 116 HARV. L. REV. 2387, 2408-12; 2417-19 (2003).

John F. Manning, *Textualism and Legislative Intent*, 91 VA. L. REV. 419, 439-49 (2005).

Be prepared to discuss the following questions:

(1) What is textualism? How, if at all, does it differ from purposivism? How, if at all, does it differ from "strict constructionism"?

(2) Do you agree or disagree with textualism's claims?

#### **IV. The Search for Ordinary Meaning (ACB)**

It is a foundational principle of statutory interpretation that a statute's "ordinary" or "plain" meaning controls. But what is the ordinary or plain meaning, and how does one find it? In this class, we will discuss the problems posed by language's indeterminacy and consider tools that court sometimes use to pin it down.

Consider what role, if any, that dictionaries should play in the interpretation of statutes.

Note, *Looking It Up: Dictionaries and Statutory Interpretation*, 107 HARV. L. REV. 1437 (1994).

Recently, some judges and scholars have embraced tools used in the field of corpus linguistics. Is this a desirable approach?

Thomas R. Lee, Stephen C. Mouritsen, *Judging Ordinary Meaning*, 127 YALE L.J. 788, 828-78 (2018).

*Wilson v. Safelite Group, Inc.*, 930 F.3d 429, 438 (6<sup>th</sup> Cir. 2019) (Thapar, J., concurring) and *id.* at 445 (Stranch, J., concurring).

#### **V. Legislative Supremacy (ACB)**

The conventional view is that judges should conduct themselves as the faithful agents of the legislature. According to this view, it is the job of the democratically elected legislature to enact the laws, and it is the job of the judges to apply them. Some, however, maintain that judges should be the partners rather than simply the faithful agents of Congress. They contend that allowing judges more freedom in statutory interpretation is consistent with both democracy and the Constitution's separation of powers. Do you agree?

William N. Eskridge, Jr., *Spinning Legislative Supremacy*, 78 GEO. L. J. 319-30 (1987).

*Hively v. Ivy Tech*, 853 F.3d 339, 352 (7<sup>th</sup> Cir. 2017) (en banc) (Posner, J., concurring).

#### **VI. Legislative History (ACB)**

Related to (although, importantly, also distinct from) the debate about the role of congressional intent or purpose in interpreting statutes is the debate about the role of legislative history in interpreting statutes.

Consider the following defense of the use of legislative history as an interpretive tool:

Stephen Breyer, *On the Uses of Legislative History in Interpreting Statutes*, 65 S. CAL. L. REV. 845 (1992).

Finally, what about presidential signing statements? If legislative history is fair game, should the president's views count too?

Christopher S. Yoo, *Presidential Signing Statements: A New Perspective*, 164 PENN. L. REV. 1801 (2016).

## VII. Discussion of Paper Topics

Please read the abstracts circulated by those classmates who will solicit your feedback about their paper topics today.

## VIII. Discussion of Paper Topics

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## IX. The Canons of Construction (Student Team)

Are canons of construction useful to the enterprise of interpreting statutes? Where do judges get the authority to create and apply canons that push statutory language beyond its most natural interpretation?

Karl N. Llewellyn, *Remarks on the Theory of Appellate Decision and the Rules or Canons about How Statutes Are To Be Construed*, 3 VAND. L. REV. 395, 401-06 (1950).

Anita S. Krishnakumar & Victoria Nourse, *The Canon Wars*, 97 TEX. L. REV. 163 (2018).

Abbe R. Gluck & Lisa Schultz Bressman, *Statutory Interpretation from the Inside—An Empirical Study of Congressional Drafting, Delegation, and the Canons: Part I*, 65 STAN. L. REV. 901, 949-64 (2013).

## X. The Absurdity Doctrine (Student Team)

For years, federal judges—including some professed textualists—have relied on the “absurdity doctrine” as an escape hatch from statutory text when application of the text would lead to ostensibly absurd results. The following case illustrates the difficulty:

*United States v. Kirby*, 74 U.S. 482 (1868).

As you read *Kirby*, think about the tension between the absurdity doctrine and textualism. Does textualist adherence to the absurdity doctrine mean that in hard cases, textualists resort to purposivism? Must a faithful textualist choose between textualism and the absurdity doctrine? If so, does this mean that textualism is ultimately unsustainable? The following article addresses these questions.

John F. Manning, *The Absurdity Doctrine*, 116 HARV. L. REV. 2388, 2388-93, 2431-86 (2003).

## XI. Drafting Statutes: The Insider’s View (Student Team)

Consider how statutory drafting actually happens in the modern Congress. Should this information influence the approach that a court takes to statutory interpretation?

Lisa Schultz Bressman & Abbe R. Gluck, *Statutory Interpretation from the Inside—An Empirical Study of Congressional Drafting, Delegation, and the Canons: Part II*, 66 STAN. L. REV. 725, 735-65 (2014).

Amy Coney Barrett, *Congressional Insiders and Outsiders*, 84 U. CHI. L. REV. 2193 (2017).

## **XII. Statutory Interpretation in the Administrative State** (Student Team)

Much statutory interpretation is done by administrative agencies rather than federal courts. *Chevron* instructs courts to defer to reasonable administrative interpretations of federal statutes. Is this deference warranted? If a court thinks that one interpretation of a statute is better than another, why should it set that interpretation aside in favor of an interpretation that it believes inferior (though still reasonable)? And how should agencies interpret? Should they approach interpretation as courts would?

*Chevron U.S.A. v. NRDC*, 467 U.S. 837, 843-45, 859-66 (1984).

Philip Hamburger, *Chevron Bias* 84 GEO. WASH. L. REV. 1187, 1187-97, 1205-37 (2016) 1-6, 11-26.

*Kisor v. Wilkie*, 139 S.Ct. 2400, 2410-22 (2019).

## **XIII. Statutory Interpretation in Federal and State Courts** (Student Team)

In the class, we will discuss two different topics.

### **A. Statutory Interpretation Inside the Federal Courts**

Abbe Gluck & Richard Posner, *Statutory Interpretation on the Bench: A Survey of Forty-Two Judges on the Federal Courts of Appeals*, 131 HARV. L. REV. 1298 (2018).

### **B. Statutory Interpretation by State Courts**

Should state courts interpret state statutes differently than federal courts interpret federal statutes?

Jeffrey Pojanowski, *Statutes in Common Law Courts*, 91 TEX. L. REV. 479, 494-513, 522-32 (2013).

## **XIV. Uniform Rules of Interpretation** (Student Team)

Are uniform rules of statutory interpretation desirable? If so, which branch of government—legislative or judicial—is best suited to impose them?

Nicholas Quinn Rosenkranz, *Federal Rules of Statutory Interpretation*, 115 HARV. L. REV. 2085, 2086-90, 2140-56 (2002).

Abbe R. Gluck, *The States as Laboratories of Statutory Interpretation: Methodological Consensus and the New Modified Textualism*, 119 YALE L. J. 1750, 1822-29 (2010).

In this class, we will also return to the themes that we discussed on the first day, and consider how, if at all, our answers have changed as a result of our work this semester.

## STATUTORY INTERPRETATION

Amy Coney Barrett  
Fall 2019  
Monday 3:45-5:25  
Room 2171

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[Redacted] As you know, I work primarily off-campus; I will, however, be available to meet with you by appointment.

I look forward to getting to know each of you over the course of the semester.

## I. Introduction (ACB)

Hillel Y. Levin, *The Food Stays in the Kitchen*, 12 GREEN BAG 2D 337 (2009).

Introduction to Problems in Interpretation [available on Sakai]

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*Muscarello v. United States*, 524 U.S. 125 (1998).

*Ash Sheep Co. v. United States*, 252 U.S. 159, 166-70 (1920).

*Nix v. Hedden*, 149 U.S. 304 (1893).

Recently, some judges and scholars have embraced tools used in the field of corpus linguistics. Is this a desirable approach?

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#### VI. **Legislative History** (ACB)

Related to (although, importantly, also distinct from) the debate about the role of congressional intent or purpose in interpreting statutes is the debate about the role of legislative history in interpreting statutes. Consider the disputes between the justices over the use of legislative history in this case:

*Samantar v. Yousuf*, 130 S.Ct. 2278, 2287 n. 9 (2010); *id.* at 2293-94 (opinions of Alito, J., Thomas, J., and Scalia, J.).

Consider the following defense of the use of legislative history as an interpretive tool:

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*United States v. Locke*, 471 U.S. 84 (1985).

*Green v. Bock Laundry*, 490 U.S. 504 (1989).

As you read these cases, think about the tension between the absurdity doctrine and textualism. Does textualist adherence to the absurdity doctrine mean that in hard cases, textualists resort to purposivism? Must a faithful textualist choose between textualism and the absurdity doctrine? If so, does this mean that textualism is ultimately unsustainable?

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Much statutory interpretation is done by administrative agencies rather than federal courts. *Chevron* instructs courts to defer to reasonable administrative interpretations of federal statutes. Is this deference warranted? If a court thinks that one interpretation of a statute is better than another, why should it set that interpretation aside in favor of an interpretation that it believes inferior (though still reasonable)? And how should agencies interpret? Should they approach interpretation as courts would?

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## STATUTORY INTERPRETATION

Amy Coney Barrett  
Fall 2018  
Monday 3:30-5:10  
Room 2171

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You must submit the final paper to me via email in pdf format by 5 p.m. on November 26<sup>th</sup>, the last day of class. You must also deliver a hard copy of the paper to my assistant, Leslie Berg, by noon the next day. Citations in the paper should conform to THE BLUEBOOK, and page numbers should appear at the bottom center of each page. Your grade will be determined by both the substance of your ideas and the clarity with which you express them. Spelling and grammar count.

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Spring 2016  
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Philip Hamburger, *Chevron Bias* 84 GEO. WASH. L. REV. 1187, 1187-97, 1205-37 (2016) 1-6, 11-26.

Lawrence H. Silberman, *Chevron—The Intersection of Law & Policy*, 58 GEO. WASH. L. REV. 821, 822-28 (1990).

### **XIII. Statutory Stare Decisis and Statutory Interpretation by State Courts (Student Team)**

In the class, we will discuss two different topics.

#### **A. Statutory Stare Decisis**

Federal courts give statutory interpretations stronger precedential force than common law or constitutional decisions. Should they?

Lawrence Marshall, “*Let Congress Do It: The Case for an Absolute Rule of Statutory Stare Decisis*,” 88 MICH. L. REV. 177, 177-219 (1989).

#### **B. Statutory Interpretation by State Courts**

Should state courts interpret state statutes differently than federal courts interpret federal statutes?

Jeffrey Pojanowski, *Statutes in Common Law Courts*, 91 TEX. L. REV. 479, 494-513, 522-32 (2013).

### **XIV. Uniform Rules of Interpretation (Student Team)**

Are uniform rules of statutory interpretation desirable? If so, which branch of government—legislative or judicial—is best suited to impose them?

Nicholas Quinn Rosenkranz, *Federal Rules of Statutory Interpretation*, 115 HARV. L. REV. 2085, 2086-90, 2140-56 (2002).

Abbe R. Gluck, *The States as Laboratories of Statutory Interpretation: Methodological Consensus and the New Modified Textualism*, 119 YALE L. J. 1750, 1822-29 (2010).

In this class, we will also revisit the problems we discussed on the first day, and consider how, if at all, our answers have changed as a result of our work this semester.

# Statutory Interpretation

Professor Amy Barrett

Fall 2007

(Short Course)

## Syllabus

### I. Introduction

Philip P. Frickey, *From the Big Sleep to the Big Heat: The Revival of Theory in Statutory Interpretation*, 77 MINN. L. REV. 241, 242-56 (1992).

Introduction to Problems in Interpretation [Handout]

This class will situate the modern debate within its historical context, as well as introduce and preliminarily consider themes that we will study during the course.

### II. Purposivism

Traditionally, courts have asserted that the intent or purpose of the enacting Congress should guide statutory interpretation. Consider the following examples of this approach, one taken from the case law and the other from the academic literature.

*United States v. American Trucking Assoc.*, 310 U.S. 534 (1940).

Richard A. Posner, *Statutory Interpretation—in the Classroom and in the Courtroom*, 50 U. CHI. L. REV. 800, 817-22 (1983).

On the other hand, consider the following critique of the search for congressional intent or purpose:

Frank Easterbrook, *The Role of Original Intent in Statutory Construction*, 11 HARV. J. L. & PUB. POL'Y 59 (1988).

Come to class prepared to discuss the following questions: Is there any difference between the concept of “congressional intent” and the concept of “congressional purpose”? What role, if any, should congressional intent or purpose play in statutory interpretation?

### III. Legislative History

Related to (although, importantly, also distinct from) the debate about the role of congressional intent or purpose in interpreting statutes is the debate about the role of legislative history in interpreting statutes.

The following articles will acquaint you with some of the strongest arguments for and against the use of legislative history as an interpretive tool.

Stephen Breyer, *On the Uses of Legislative History in Interpreting Statutes*, 65 S. CAL. L. REV. 845 (1992).

John Manning, *Textualism as a Nondelegation Doctrine*, 97 COLUM. L. REV. 673, 706-38 (1997).

Should courts rely on legislative history in interpreting statutes?

#### **IV. Textualism**

Textualism arose in the 1980's, fueled largely by what some judges and academics perceived as excessive judicial reliance on legislative history. Read the following descriptions of textualist theory:

ANTONIN SCALIA, *A MATTER OF INTERPRETATION* 3-37 (1997).

John F. Manning, *Textualism and Legislative Intent*, 91 VA. L. REV. 427-50 (2005).

Be prepared to discuss the following questions:

(1) What is textualism? How, if at all, does it differ from purposivism? How, if at all, does it differ from “strict constructionism” or a search for a statute’s “plain meaning?”

(2) Do you agree or disagree with textualism’s claims?

#### **V. Dynamic Statutory Interpretation**

Whatever their differences, textualism and purposivism share two important beliefs: A belief in legislative supremacy and a belief that a statute should be interpreted with reference to the time of its enactment. A third approach to statutory interpretation challenges both of these premises:

William N. Eskridge, Jr., *Spinning Legislative Supremacy*, 78 GEO. L. J. 319-30 (1987).

William N. Eskridge, Jr., *Dynamic Statutory Interpretation*, 135 U. PA. L. REV. 1479, 1479-1497 (1987).

What are the pros and cons of Professor Eskridge’s approach? Give particular consideration to the objection that dynamic statutory interpretation is inconsistent with our constitutional structure.

#### **VI. The Absurdity Doctrine**

For years, federal judges—including some professed textualists—have relied on the “absurdity doctrine” as an escape hatch from statutory text when application of the text would lead to absurd results. The following cases, which you should read for class, illustrate the difficulty:

*United States v. Kirby*, 74 U.S. 482 (1868).

*United States v. Locke*, 471 U.S. 84 (1985).  
*Green v. Bock Laundry*, 490 U.S. 504 (1989).  
*Barnhart v. Sigmon Coal Co.*, 534 U.S. 438 (2002).

After reading these cases, you should think about the tension between the absurdity doctrine and textualism. Does textualist adherence to the absurdity doctrine mean that in hard cases, textualists resort to purposivism? Must a faithful textualist choose between textualism and the absurdity doctrine? If so, does this mean that textualism is ultimately unsustainable?