AMENDMENT NO._____ Calendar No._____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES-116th Cong., 1st Sess.

S.1494

To amend the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 to protect alien minors and to amend the Immigration and Nationality Act to end abuse of the asylum system and establish refugee application and processing centers outside the United States, and for other purposes.

Referred to the Committee on ______ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by Mr. BLUMENTHAL

Viz:

1 Strike all after the enacting clause and insert the fol-

2 lowing:

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Protecting Sensitive

5 Locations Act".

6 SEC. 2. POWERS OF IMMIGRATION OFFICERS AND EMPLOY-

7 EES AT SENSITIVE LOCATIONS.

8 Section 287 of the Immigration and Nationality Act
9 (8 U.S.C. 1357) is amended by adding at the end the fol10 lowing:

| 1 | "(i)(1) In this subsection: |
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| 2 | "(A) The term 'appropriate committees of Con- |
| 3 | gress' means— |
| 4 | "(i) the Committee on Appropriations of |
| 5 | the Senate; |
| 6 | "(ii) the Committee on Homeland Security |
| 7 | and Governmental Affairs of the Senate; |
| 8 | "(iii) the Committee on the Judiciary of |
| 9 | the Senate; |
| 10 | "(iv) the Committee on Appropriations of |
| 11 | the House of Representatives; |
| 12 | "(v) the Committee on Homeland Security |
| 13 | of the House of Representatives; and |
| 14 | "(vi) the Committee on the Judiciary of |
| 15 | the House of Representatives. |
| 16 | "(B) The term 'early childhood education pro- |
| 17 | gram' has the meaning given the term under section |
| 18 | 103 of the Higher Education Act of $1965\ (20$ |
| 19 | U.S.C. 1003). |
| 20 | "(C) The term 'enforcement action'— |
| 21 | "(i) means an apprehension, arrest, inter- |
| 22 | view, request for identification, search, or sur- |
| 23 | veillance for the purposes of immigration en- |
| 24 | forcement; and |

| 1 | "(ii) includes an enforcement action at, or |
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| 2 | focused on, a sensitive location that is part of |
| 3 | a joint case led by another law enforcement |
| 4 | agency. |
| 5 | "(D) The term 'exigent circumstances' means a |
| 6 | situation involving— |
| 7 | "(i) the imminent risk of death, violence, |
| 8 | or physical harm to any person or property, in- |
| 9 | cluding a situation implicating terrorism or the |
| 10 | national security of the United States; |
| 11 | "(ii) the immediate arrest or pursuit of a |
| 12 | dangerous felon, terrorist suspect, or other indi- |
| 13 | vidual presenting an imminent danger; or |
| 14 | "(iii) the imminent risk of destruction of |
| 15 | evidence that is material to an ongoing criminal |
| 16 | case. |
| 17 | "(E) The term 'prior approval' means— |
| 18 | "(i) in the case of officers and agents of |
| 19 | U.S. Immigration and Customs Enforcement, |
| 20 | prior written approval to carry out an enforce- |
| 21 | ment action involving a specific individual or in- |
| 22 | dividuals authorized by— |
| 23 | "(I) the Assistant Director of Oper- |
| 24 | ations, Homeland Security Investigations; |

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| 1 | "(II) the Executive Associate Director |
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| 2 | of Homeland Security Investigations; |
| 3 | "(III) the Assistant Director for Field |
| 4 | Operations, Enforcement and Removal Op- |
| 5 | erations; or |
| 6 | "(IV) the Executive Associate Direc- |
| 7 | tor for Field Operations, Enforcement and |
| 8 | Removal Operations; |
| 9 | "(ii) in the case of officers and agents of |
| 10 | U.S. Customs and Border Protection, prior |
| 11 | written approval to carry out an enforcement |
| 12 | action involving a specific individual or individ- |
| 13 | uals authorized by— |
| 14 | "(I) a Chief Patrol Agent; |
| 15 | "(II) the Director of Field Operations; |
| 16 | "(III) the Director of Air and Marine |
| 17 | Operations; or |
| 18 | "(IV) the Internal Affairs Special |
| 19 | Agent in Charge; and |
| 20 | "(iii) in the case of other Federal, State, |
| 21 | or local law enforcement officers, to carry out |
| 22 | an enforcement action involving a specific indi- |
| 23 | vidual or individuals authorized by— |
| 24 | "(I) the head of the Federal agency |
| 25 | carrying out the enforcement action; or |

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| 1 | "(II) the head of the State or local |
| 2 | law enforcement agency carrying out the |
| 3 | enforcement action. |
| 4 | "(F) The term 'sensitive location' means all of |
| 5 | the physical space located within 1,000 feet of any |
| 6 | church, synagogue, mosque, or other place of wor- |
| 7 | ship, including buildings rented for the purpose of |
| 8 | religious services, retreats, counseling, workshops, |
| 9 | instruction, and education. |
| 10 | ((2)(A) An enforcement action may not take place |
| 11 | at, or be focused on, a sensitive location unless— |
| 12 | "(i) the action involves exigent circumstances; |
| 13 | or |
| 14 | "(ii) prior approval for the enforcement action |
| 15 | was obtained from the appropriate official. |
| 16 | "(B) If an enforcement action is initiated pursuant |
| 17 | to subparagraph (A) and the exigent circumstances per- |
| 18 | mitting the enforcement action cease, the enforcement ac- |
| 19 | tion shall be discontinued until such exigent circumstances |
| 20 | reemerge. |
| 21 | "(C) If an enforcement action is carried out in viola- |
| 22 | tion of this subsection— |
| 23 | "(i) no information resulting from the enforce- |
| 24 | ment action may be entered into the record or re- |
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| 1 | ceived into evidence in a removal proceeding result- |
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| 2 | ing from the enforcement action; and |
| 3 | "(ii) the alien who is the subject of such re- |
| 4 | moval proceeding may file a motion for the imme- |
| 5 | diate termination of the removal proceeding. |
| 6 | "(3)(A) This subsection shall apply to any enforce- |
| 7 | ment action by officers or agents of the Department of |
| 8 | Homeland Security, including— |
| 9 | "(i) officers or agents of U.S. Immigration and |
| 10 | Customs Enforcement; |
| 11 | "(ii) officers or agents of U.S. Customs and |
| 12 | Border Protection; and |
| 13 | "(iii) any individual designated to perform im- |
| 14 | migration enforcement functions pursuant to sub- |
| 15 | section (g). |
| 16 | "(B) While carrying out an enforcement action at a |
| 17 | sensitive location, officers and agents referred to in sub- |
| 18 | paragraph (A) shall make every effort— |
| 19 | "(i) to limit the time spent at the sensitive loca- |
| 20 | tion; |
| 21 | "(ii) to limit the enforcement action at the sen- |
| 22 | sitive location to the person or persons for whom |
| 23 | prior approval was obtained; and |
| 24 | "(iii) to conduct themselves as discreetly as pos- |
| 25 | sible, consistent with officer and public safety. |

| 1 | "(C) If, while carrying out an enforcement action |
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| 2 | that is not initiated at or focused on a sensitive location, |
| 3 | officers or agents are led to a sensitive location, and no |
| 4 | exigent circumstance and prior approval with respect to |
| 5 | the sensitive location exists, such officers or agents shall— |
| 6 | "(i) cease before taking any further enforce- |
| 7 | ment action; |
| 8 | "(ii) conduct themselves in a discreet manner; |
| 9 | "(iii) maintain surveillance; and |
| 10 | "(iv) immediately consult their supervisor in |
| 11 | order to determine whether such enforcement action |
| 12 | should be discontinued. |
| 13 | "(D) The limitations under this paragraph shall not |
| 14 | apply to the transportation of an individual apprehended |
| 15 | at or near a land or sea border to a hospital or health |
| 16 | care provider for the purpose of providing medical care |
| 17 | to such individual. |
| 18 | ((4)(A) Each official specified in subparagraph (B) |
| 19 | shall ensure that the employees under his or her super- |
| 20 | vision receive annual training on compliance with— |
| 21 | "(i) the requirements under this subsection in |
| 22 | enforcement actions at or focused on sensitive loca- |
| 23 | tions and enforcement actions that lead officers or |
| 24 | agents to a sensitive location; and |
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| 1 | "(ii) the requirements under section 239 of this |
| 2 | Act and section 384 of the Illegal Immigration Re- |
| 3 | form and Immigrant Responsibility Act of 1996 (8 |
| 4 | U.S.C. 1367). |
| 5 | "(B) The officials specified in this subparagraph |
| 6 | are— |
| 7 | "(i) the Chief Counsel of U.S. Immigration and |
| 8 | Customs Enforcement; |
| 9 | "(ii) the Field Office Directors of U.S. Immi- |
| 10 | gration and Customs Enforcement; |
| 11 | "(iii) each Special Agent in Charge of U.S. Im- |
| 12 | migration and Customs Enforcement; |
| 13 | "(iv) each Chief Patrol Agent of U.S. Customs |
| 14 | and Border Protection; |
| 15 | "(v) the Director of Field Operations of U.S. |
| 16 | Customs and Border Protection; |
| 17 | "(vi) the Director of Air and Marine Operations |
| 18 | of U.S. Customs and Border Protection; |
| 19 | "(vii) the Internal Affairs Special Agent in |
| 20 | Charge of U.S. Customs and Border Protection; and |
| 21 | "(viii) the chief law enforcement officer of each |
| 22 | State or local law enforcement agency that enters |
| 23 | into a written agreement with the Department of |
| 24 | Homeland Security pursuant to subsection (g). |
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| 1 | "(5) The Secretary of Homeland Security shall mod- |
| 2 | ify the Notice to Appear form (I–862)— |
| 3 | "(A) to provide the subjects of an enforcement |
| 4 | action with information, written in plain language, |
| 5 | summarizing the restrictions against enforcement |
| 6 | actions at sensitive locations set forth in this sub- |
| 7 | section and the remedies available to the alien if |
| 8 | such action violates such restrictions; |
| 9 | "(B) so that the information described in sub- |
| 10 | paragraph (A) is accessible to individuals with lim- |
| 11 | ited English proficiency; and |
| 12 | "(C) so that subjects of an enforcement action |
| 13 | are not permitted to verify that the officers or |
| 14 | agents that carried out such action complied with |
| 15 | the restrictions set forth in this subsection. |
| 16 | "(6)(A) The Director of U.S. Immigration and Cus- |
| 17 | toms Enforcement and the Commissioner of U.S. Customs |
| 18 | and Border Protection shall each submit an annual report |
| 19 | to the appropriate committees of Congress that includes |
| 20 | the information set forth in subparagraph (B) with respect |
| 21 | to the respective agency. |
| 22 | "(B) Each report submitted under subparagraph (A) |
| 23 | shall include, with respect to the submitting agency during |
| 24 | the reporting period— |

| 1 | "(i) the number of enforcement actions that |
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| 2 | were carried out at, or focused on, a sensitive loca- |
| 3 | tion; |
| 4 | "(ii) the number of enforcement actions in |
| 5 | which officers or agents were subsequently led to a |
| 6 | sensitive location; and |
| 7 | "(iii) for each enforcement action described in |
| 8 | clause (i) or (ii)— |
| 9 | "(I) the date on which it occurred; |
| 10 | "(II) the specific site, city, county, and |
| 11 | State in which it occurred; |
| 12 | "(III) the components of the agency and |
| 13 | the names of the agents involved in the enforce- |
| 14 | ment action; |
| 15 | "(IV) whether the enforcement action took |
| 16 | place with prior approval or if the enforcement |
| 17 | action was the result of exigent circumstances, |
| 18 | and— |
| 19 | "(aa) if prior approval was granted, |
| 20 | documentation confirming conditions of ap- |
| 21 | proval; or |
| 22 | "(bb) if under exigent circumstances, |
| 23 | a description of those circumstances; |

| 1 | "(V) a description of the enforcement ac- |
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| 2 | tion, including the nature of the criminal activ- |
| 3 | ity of its intended target; |
| 4 | "(VI) the number of individuals, if any, ar- |
| 5 | rested or taken into custody; |
| 6 | "(VII) the number of collateral arrests, if |
| 7 | any, and the reasons for each such arrest; |
| 8 | "(VIII) a certification whether the location |
| 9 | administrator was contacted before, during, or |
| 10 | after the enforcement action; and |
| 11 | "(IX) the percentage of all of the staff |
| 12 | members and supervisors reporting to the offi- |
| 13 | cials listed in paragraph (4)(B) who completed |
| 14 | the training required under paragraph $(4)(A)$. |
| 15 | "(7) Nothing in the subsection may be construed— |
| 16 | "(A) to affect the authority of Federal, State, |
| 17 | or local law enforcement agencies— |
| 18 | "(i) to enforce generally applicable Federal |
| 19 | or State criminal laws unrelated to immigra- |
| 20 | tion; or |
| 21 | "(ii) to protect residents from imminent |
| 22 | threats to public safety; or |
| 23 | "(B) to limit or override the protections pro- |
| 24 | vided in— |
| 25 | "(i) section 239; or |

| 1 | "(ii) section 384 of the Illegal Immigration |
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| 2 | Reform and Immigrant Responsibility Act of |
| 3 | 1996 (8 U.S.C. 1367).". |