AMENDMENT NO.

Calendar No.\_\_\_\_\_

Purpose: To improve the bill.

#### IN THE SENATE OF THE UNITED STATES-116th Cong., 2d Sess.

## S. 3398

To establish a National Commission on Online Child Sexual Exploitation Prevention, and for other purposes.

Referred to the Committee on \_\_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Mr. LEE to the amendment (No. \_\_\_\_\_) proposed by Mr. GRAHAM

Viz:

1 In lieu of the matter proposed to be inserted, insert

2 the following:

### 3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Eliminating Abusive
5 and Rampant Neglect of Interactive Technologies Act of
6 2020".

### 7 SEC. 2. DEFINITIONS.

8 In this Act:

9 (1) COMMISSION.—The term "Commission"
10 means the National Commission on Online Child
11 Sexual Exploitation Prevention.

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(2) INTERACTIVE COMPUTER SERVICE.—The
 term "interactive computer service" has the meaning
 given the term in section 230(f)(2) of the Commu nications Act of 1934 (47 U.S.C. 230(f)(2)).

# 5 SEC. 3. NATIONAL COMMISSION ON ONLINE CHILD SEXUAL 6 EXPLOITATION PREVENTION.

7 (a) ESTABLISHMENT.—There is established within
8 the Department of Justice a National Commission on On9 line Child Sexual Exploitation Prevention.

10 (b) PURPOSE.—The purpose of the Commission is to 11 develop recommended best practices that providers of 12 interactive computer services may choose to implement to 13 prevent, reduce, and respond to the online sexual exploi-14 tation of children, including the enticement, grooming, sex 15 trafficking, and sexual abuse of children and the prolifera-16 tion of online child sexual abuse material.

- 17 (c) MEMBERSHIP.—
- 18 (1) Composition.—
- 19 (A) IN GENERAL.—The Commission shall20 be composed of 19 members.
- 21 (B) AGENCY HEADS.—The following Fed22 eral officials shall serve as members of the
  23 Commission:

24 (i) The Attorney General or his or her25 representative.

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| 1  | (ii) The Secretary of Homeland Secu-      |
| 2  | rity or his or her representative.        |
| 3  | (iii) The Chairman of the Federal         |
| 4  | Trade Commission or his or her represent- |
| 5  | ative.                                    |
| 6  | (C) Other members.—Of the remaining       |
| 7  | 16 members of the Commission—             |
| 8  | (i) 4 shall be appointed by the major-    |
| 9  | ity leader of the Senate, of whom—        |
| 10 | (I) 1 shall have the qualifications       |
| 11 | required under clause (i) or (ii) of      |
| 12 | paragraph (2)(A);                         |
| 13 | (II) 1 shall have the qualifica-          |
| 14 | tions required under paragraph            |
| 15 | (2)(B);                                   |
| 16 | (III) 1 shall have the qualifica-         |
| 17 | tions required under clause (i) or (ii)   |
| 18 | of paragraph $(2)(C)$ ; and               |
| 19 | (IV) 1 shall have the qualifica-          |
| 20 | tions required under clause (i) or (ii)   |
| 21 | of paragraph (2)(D);                      |
| 22 | (ii) 4 shall be appointed by the minor-   |
| 23 | ity leader of the Senate, of whom—        |
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| 1  | (I) 1 shall have the qualifications      |
| 2  | required under clause (i) or (ii) of     |
| 3  | paragraph (2)(A);                        |
| 4  | (II) 1 shall have the qualifica-         |
| 5  | tions required under paragraph           |
| 6  | (2)(B);                                  |
| 7  | (III) 1 shall have the qualifica-        |
| 8  | tions required under clause (i) or (ii)  |
| 9  | of paragraph $(2)(C)$ ; and              |
| 10 | (IV) 1 shall have the qualifica-         |
| 11 | tions required under clause (i) or (ii)  |
| 12 | of paragraph (2)(D);                     |
| 13 | (iii) 4 shall be appointed by the        |
| 14 | Speaker of the House of Representatives, |
| 15 | of whom—                                 |
| 16 | (I) 1 shall have the qualifications      |
| 17 | required under clause (i) or (ii) of     |
| 18 | paragraph (2)(A);                        |
| 19 | (II) 1 shall have the qualifica-         |
| 20 | tions required under paragraph           |
| 21 | (2)(B);                                  |
| 22 | (III) 1 shall have the qualifica-        |
| 23 | tions required under clause (i) or (ii)  |
| 24 | of paragraph $(2)(C)$ ; and              |
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| 1  | (IV) 1 shall have the qualifica-             |
| 2  | tions required under clause (i) or (ii)      |
| 3  | of paragraph $(2)(D)$ ; and                  |
| 4  | (iv) 4 shall be appointed by the minor-      |
| 5  | ity leader of the House of Representatives,  |
| 6  | of whom—                                     |
| 7  | (I) 1 shall have the qualifications          |
| 8  | required under clause (i) or (ii) of         |
| 9  | paragraph (2)(A);                            |
| 10 | (II) 1 shall have the qualifica-             |
| 11 | tions required under paragraph               |
| 12 | (2)(B);                                      |
| 13 | (III) 1 shall have the qualifica-            |
| 14 | tions required under clause (i) or (ii)      |
| 15 | of paragraph $(2)(C)$ ; and                  |
| 16 | (IV) 1 shall have the qualifica-             |
| 17 | tions required under clause (i) or (ii)      |
| 18 | of paragraph (2)(D).                         |
| 19 | (2) QUALIFICATIONS.—Of the 16 members of     |
| 20 | the Commission appointed under paragraph     |
| 21 | (1)(C)—                                      |
| 22 | (A) 4 shall have current experience in in-   |
| 23 | vestigating online child sexual exploitation |
| 24 | crimes, of whom—                             |
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| 1  | (i) 2 shall have such experience in a            |
| 2  | law enforcement capacity; and                    |
| 3  | (ii) 2 shall have such experience in a           |
| 4  | prosecutorial capacity;                          |
| 5  | (B) 4 shall be survivors of online child sex-    |
| 6  | ual exploitation, or have current experience in  |
| 7  | providing services for victims of online child   |
| 8  | sexual exploitation in a non-governmental ca-    |
| 9  | pacity;  |
| 10 | (C)(i) 2 shall have current experience in        |
| 11 | matters related to constitutional law, consumer  |
| 12 | protection, or privacy; and                      |
| 13 | (ii) 2 shall have current experience in com-     |
| 14 | puter science or software engineering related to |
| 15 | matters of cryptography, data security, or arti- |
| 16 | ficial intelligence in a non-governmental capac- |
| 17 | ity; and   |
| 18 | (D) 4 shall be individuals who each cur-         |
| 19 | rently work for an interactive computer service  |
| 20 | that is unrelated to each other interactive com- |
| 21 | puter service represented under this subpara-    |
| 22 | graph, representing diverse types of businesses  |
| 23 | and areas of professional expertise, of whom—    |
| 24 | (i) 2 shall have current experience in           |
| 25 | addressing online child sexual exploitation      |
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| 1  | and promoting child safety at an inter-             |
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| 2  | active computer service with not less than          |
| 3  | 30,000,000 registered monthly users in the          |
| 4  | United States; and                                  |
| 5  | (ii) 2 shall have current experience in             |
| 6  | addressing online child sexual exploitation         |
| 7  | and promoting child safety at an inter-             |
| 8  | active computer service with less than              |
| 9  | 10,000,000 registered monthly users in the          |
| 10 | United States.                                      |
| 11 | (3) DATE.—The initial appointments of mem-          |
| 12 | bers to the Commission under paragraph $(1)(C)$     |
| 13 | shall be made not later than 90 days after the date |
| 14 | of enactment of this Act.                           |
| 15 | (d) Period of Appointment; Vacancies.—              |
| 16 | (1) Period of Appointment.—A member of              |
| 17 | the Commission shall be appointed for a term of 5   |
| 18 | years.  |
| 19 | (2) VACANCIES.—                                     |
| 20 | (A) Effect on commission.—Any va-                   |
| 21 | cancy in the Commission shall not affect the        |
| 22 | powers of the Commission.                           |
| 23 | (B) FILLING OF VACANCIES.—A vacancy                 |
| 24 | in the Commission shall be filled in the same       |

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manner as the original appointment under sub section (c)(1).

3 (e) INITIAL MEETING.—The Commission shall hold
4 the first meeting of the Commission not later than 60 days
5 after the date on which a majority of the members of the
6 Commission have been appointed.

7 (f) CHAIRPERSON.—The Attorney General or his or
8 her representative shall serve as the Chairperson of the
9 Commission.

(g) QUORUM.—A majority of the members of the
Commission shall constitute a quorum, but a lesser number of members may hold a meeting.

13 (h) MEETINGS.—The Commission shall meet at the14 call of the Chairperson.

(i) AUTHORITY OF COMMISSION.—The Commission
may, for the purpose of carrying out this section and section 4, hold such hearings, sit and act at such times and
places, take such testimony, and receive such evidence as
the Commission considers appropriate.

20 (j) Information From Federal Agencies.—

(1) IN GENERAL.—The Commission may secure
directly from any Federal department or agency
such information as the Commission considers necessary to carry out this section and section 4.

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1 (2) FURNISHING INFORMATION.—Upon request 2 of the Chairperson of the Commission for informa-3 tion under paragraph (1), the head of a Federal de-4 partment or agency shall furnish the information to 5 the Commission, unless the information is subject to 6 an active investigation or otherwise privileged or 7 confidential.

8 (k) TRAVEL EXPENSES.—A member of the Commis-9 sion shall serve without compensation, but shall be allowed 10 travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under sub-11 chapter I of chapter 57 of title 5, United States Code, 12 13 while away from the home or regular places of business of the member in the performance of services for the Com-14 15 mission.

16 (1) DURATION.—Section 14 of the Federal Advisory
17 Committee Act (5 U.S.C. App.) shall not apply to the
18 Commission.

#### 19 SEC. 4. DUTIES OF THE COMMISSION.

20 (a) Recommended Best Practices.—

21 (1) INITIAL RECOMMENDATIONS.—

(A) IN GENERAL.—Not later than 18
months after the date on which a majority of
the members of the Commission required to be
appointed under section 3(c)(1)(C) have been so

| 1  | appointed, the Commission shall develop and       |
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| 2  | submit to the Attorney General recommended        |
| 3  | best practices that providers of interactive com- |
| 4  | puter services may choose to engage in to pre-    |
| 5  | vent, reduce, and respond to the online sexual    |
| 6  | exploitation of children, including the entice-   |
| 7  | ment, grooming, sex trafficking, and sexual       |
| 8  | abuse of children and the proliferation of online |
| 9  | child sexual abuse material.                      |
| 10 | (B) Requirements.—                                |
| 11 | (i) Alternative best practices.—                  |
| 12 | The best practices required to be developed       |
| 13 | and submitted under subparagraph (A)              |
| 14 | shall include alternatives that take into         |
| 15 | consideration—                                    |
| 16 | (I) the size, type of product, and                |
| 17 | business model of a provider of an                |
| 18 | interactive computer service;                     |
| 19 | (II) whether an interactive com-                  |
| 20 | puter service—                                    |
| 21 | (aa) is made available to the                     |
| 22 | public;   |
| 23 | (bb) is primarily responsible                     |
| 24 | for the transmission and storage                  |
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| 1  | of information on behalf of other                 |
| 2  | interactive computer services; or                 |
| 3  | (cc) provides the capability                      |
| 4  | to transmit data to and receive                   |
| 5  | data from all or substantially all                |
| 6  | internet endpoints on behalf of a                 |
| 7  | consumer; and                                     |
| 8  | (III) whether a type of product,                  |
| 9  | business model, product design, or                |
| 10 | other factors related to the provision            |
| 11 | of an interactive computer service                |
| 12 | could make a product or service sus-              |
| 13 | ceptible to the use and facilitation of           |
| 14 | online child sexual exploitation.                 |
| 15 | (ii) Scope.—Notwithstanding para-                 |
| 16 | graph (3), the alternatives described in          |
| 17 | clause (i) of this subparagraph may ex-           |
| 18 | clude certain matters required to be ad-          |
| 19 | dressed under paragraph (3), as the Com-          |
| 20 | mission determines appropriate based on           |
| 21 | the nature of particular products or serv-        |
| 22 | ices or other factors relevant to the pur-        |
| 23 | poses of this Act.                                |
| 24 | (2) Support requirement.—The Commission           |
| 25 | may only recommend the best practices under para- |
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| 1  | graph (1) if not fewer than 14 members of the Com- |
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| 2  | mission support the best practices.                |
| 3  | (3) MATTERS ADDRESSED.—The matters ad-             |
| 4  | dressed by the recommended best practices devel-   |
| 5  | oped and submitted by the Commission under para-   |
| 6  | graph (1) shall include—                           |
| 7  | (A) preventing, identifying, disrupting, and       |
| 8  | reporting child sexual exploitation;               |
| 9  | (B) coordinating with non-profit organiza-         |
| 10 | tions and other providers of interactive com-      |
| 11 | puter services to preserve, remove from view,      |
| 12 | and report child sexual exploitation;              |
| 13 | (C) retaining child sexual exploitation con-       |
| 14 | tent and related user identification and location  |
| 15 | data;  |
| 16 | (D) receiving and triaging reports of child        |
| 17 | sexual exploitation by users of interactive com-   |
| 18 | puter services, including self-reporting;          |
| 19 | (E) implementing a standard rating and             |
| 20 | categorization system to identify the type and     |
| 21 | severity of child sexual abuse material;           |
| 22 | (F) training and supporting content mod-           |
| 23 | erators who review child sexual exploitation con-  |
| 24 | tent for the purposes of preventing and dis-       |
| 25 | rupting online child sexual exploitation;          |

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| 1  | (G) preparing and issuing transparency re-         |
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| 2  | ports, including disclosures in terms of service,  |
| 3  | relating to identifying, categorizing, and report- |
| 4  | ing child sexual exploitation and efforts to pre-  |
| 5  | vent and disrupt online child sexual exploi-       |
| 6  | tation;  |
| 7  | (H) coordinating with voluntary initiatives        |
| 8  | offered among and to providers of interactive      |
| 9  | computer services relating to identifying, cat-    |
| 10 | egorizing, and reporting child sexual exploi-      |
| 11 | tation;  |
| 12 | (I) employing age rating and age gating            |
| 13 | systems to reduce child sexual exploitation;       |
| 14 | (J) offering parental control products that        |
| 15 | enable customers to limit the types of websites,   |
| 16 | social media platforms, and internet content       |
| 17 | that are accessible to children; and               |
| 18 | (K) contractual and operational practices          |
| 19 | to ensure third parties, contractors, and affili-  |
| 20 | ates comply with the best practices.               |
| 21 | (4) Relevant considerations.—In devel-             |
| 22 | oping best practices under paragraph (1), the Com- |
| 23 | mission shall consider—                            |
| 24 | (A) the cost and technical limitations of          |
| 25 | implementing the best practices;                   |

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| 1  | (B) the impact on competition, product                    |
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| 2  | and service quality, data security, and privacy;          |
| 3  | (C) the impact on the ability of law en-                  |
| 4  | forcement agencies to investigate and prosecute           |
| 5  | child sexual exploitation and rescue victims; and         |
| 6  | (D) the current state of technology.                      |
| 7  | (5) PERIODIC UPDATES.—Not less frequently                 |
| 8  | than once every 5 years, the Commission shall up-         |
| 9  | date and resubmit to the Attorney General rec-            |
| 10 | ommended best practices under paragraph (1).              |
| 11 | (b) Publication of Best Practices.—Not later              |
| 12 | than 30 days after the date on which the Commission sub-  |
| 13 | mits recommended best practices under subsection (a), in- |
| 14 | cluding updated recommended best practices under para-    |
| 15 | graph (5) of that subsection, the Attorney General shall  |
| 16 | publish the recommended best practices on the website of  |
| 17 | the Department of Justice and in the Federal Register.    |
| 18 | (c) FUNDING.—The Attorney General shall carry out         |
| 19 | section 3 and this section using amounts otherwise avail- |
| 20 | able to the Attorney General.                             |