

AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: In the nature of a substitute.

**IN THE SENATE OF THE UNITED STATES—115th Cong., 1st Sess.**

**S. 1311**

To provide assistance in abolishing human trafficking in the  
United States.

Referred to the Committee on \_\_\_\_\_ and  
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended  
to be proposed by \_\_\_\_\_

Viz:

1 Strike all after the enacting clause and insert the fol-  
2 lowing:

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Abolish Human Trafficking Act of 2017”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Preserving Domestic Trafficking Victims’ Fund.
- Sec. 3. Mandatory restitution for victims of commercial sexual exploitation.
- Sec. 4. Victim-witness assistance in sexual exploitation cases.
- Sec. 5. Victim protection training for the Department of Homeland Security.
- Sec. 6. Implementing a victim-centered approach to human trafficking.
- Sec. 7. Direct services for child victims of human trafficking.
- Sec. 8. Holistic training for Federal law enforcement officers and prosecutors.
- Sec. 9. Best practices in delivering justice for victims of trafficking.
- Sec. 10. Improving the national strategy to combat human trafficking.

- Sec. 11. Specialized human trafficking training and technical assistance for service providers.
- Sec. 12. Enhanced penalties for human trafficking, child exploitation, and repeat offenders.
- Sec. 13. Targeting organized human trafficking perpetrators.
- Sec. 14. Investigating complex human trafficking networks.
- Sec. 15. Combating sex tourism.
- Sec. 16. Human Trafficking Justice Coordinators.
- Sec. 17. Interagency Task Force To Monitor and Combat Human Trafficking.
- Sec. 18. Additional reporting on crime.
- Sec. 19. Making the Presidential Survivor Council permanent.
- Sec. 20. Strengthening the National Human Trafficking Hotline.
- Sec. 21. Ending Government partnerships with the commercial sex industry.
- Sec. 22. Study of human trafficking victim privilege.
- Sec. 23. Understanding the effects of severe forms of trafficking in persons.
- Sec. 24. Combating trafficking in persons.
- Sec. 25. Grant accountability.
- Sec. 26. HERO Act improvements.

**1 SEC. 2. PRESERVING DOMESTIC TRAFFICKING VICTIMS'**  
**2 FUND.**

**3 (a) SENSE OF CONGRESS.**—It is the sense of Con-  
**4 gress that the Domestic Trafficking Victims' Fund estab-**  
**5 lished under section 3014 of title 18, United States**  
**6 Code—**

**7 (1) is intended to supplement, and not sup-**  
**8 plant, any other funding for domestic trafficking vic-**  
**9 tims; and**

**10 (2) has achieved the objective described in para-**  
**11 graph (1) since the establishment of the Fund.**

**12 (b) ENSURING FULL FUNDING.**—Section 3014 of  
**13 title 18, United States Code, is amended—**

**14 (1) in subsection (a), in the matter preceding**  
**15 paragraph (1), by striking “September 30, 2019”**  
**16 and inserting “September 30, 2023”;**

1           (2) in subsection (f), by inserting “, including  
2           the mandatory imposition of civil remedies for satis-  
3           faction of an unpaid fine as authorized under section  
4           3613, where appropriate” after “criminal cases”;  
5           and

6           (3) in subsection (h)(3), by inserting “and child  
7           victims of a severe form of trafficking (as defined in  
8           section 103 of the Victims of Trafficking and Vio-  
9           lence Protection Act of 2000 (22 U.S.C. 7102))”  
10          after “child pornography victims”.

11 **SEC. 3. MANDATORY RESTITUTION FOR VICTIMS OF COM-**  
12 **MERCIAL SEXUAL EXPLOITATION.**

13          (a) AMENDMENT.—Chapter 117 of title 18, United  
14 States Code, is amended by adding at the end the fol-  
15 lowing:

16 **“§ 2429. Mandatory restitution**

17          “(a) Notwithstanding section 3663 or 3663A, and in  
18 addition to any other civil or criminal penalty authorized  
19 by law, the court shall order restitution for any offense  
20 under this chapter.

21          “(b)(1) The order of restitution under this section  
22 shall direct the defendant to pay the victim (through the  
23 appropriate court mechanism) the full amount of the vic-  
24 tim’s losses, as determined by the court under paragraph  
25 (3), and shall additionally require the defendant to pay

1 the greater of the gross income or value to the defendant  
2 of the victim's services, if the services constitute commer-  
3 cial sex acts as defined under section 1591.

4 “(2) An order of restitution under this section shall  
5 be issued and enforced in accordance with section 3664  
6 in the same manner as an order under section 3663A.

7 “(3) As used in this subsection, the term ‘full amount  
8 of the victim's losses’ has the same meaning as provided  
9 in section 2259(b)(3).

10 “(c) The forfeiture of property under this section  
11 shall be governed by the provisions of section 413 (other  
12 than subsection (d) of such section) of the Controlled Sub-  
13 stances Act (21 U.S.C. 853).

14 “(d) As used in this section, the term ‘victim’ means  
15 the individual harmed as a result of a crime under this  
16 chapter, including, in the case of a victim who is under  
17 18 years of age, incompetent, incapacitated, or deceased,  
18 the legal guardian of the victim or a representative of the  
19 victim's estate, or another family member, or any other  
20 person appointed as suitable by the court, but in no event  
21 shall the defendant be named such representative or  
22 guardian.”.

23 (b) TABLE OF SECTIONS.—The table of sections for  
24 chapter 117 of title 18, United States Code, is amended

1 by inserting after the item relating to section 2428 the  
2 following:

“2429. Mandatory restitution.”.

3 **SEC. 4. VICTIM-WITNESS ASSISTANCE IN SEXUAL EXPLOI-**  
4 **TATION CASES.**

5 (a) AVAILABILITY OF DOJ APPROPRIATIONS.—Sec-  
6 tion 524(c)(1)(B) of title 28, United States Code, is  
7 amended by inserting “, chapter 110 of title 18” after  
8 “chapter 77 of title 18”.

9 (b) AMENDMENT TO TITLE 31.—Section  
10 9705(a)(2)(B)(v) of title 31, United States Code, is  
11 amended by inserting “, chapter 109A of title 18 (relating  
12 to sexual abuse), chapter 110 of title 18 (relating to child  
13 sexual exploitation), or chapter 117 of title 18 (relating  
14 to transportation for illegal sexual activity and related  
15 crimes)” after “(relating to human trafficking)”.

16 **SEC. 5. VICTIM PROTECTION TRAINING FOR THE DEPART-**  
17 **MENT OF HOMELAND SECURITY.**

18 (a) IN GENERAL.—Title IX of the Justice for Victims  
19 of Trafficking Act of 2015 (6 U.S.C. 641 et seq.) is  
20 amended by adding at the end the following:

21 **“SEC. 906. VICTIM PROTECTION TRAINING FOR THE DE-**  
22 **PARTMENT OF HOMELAND SECURITY.**

23 “(a) DIRECTIVE TO DHS LAW ENFORCEMENT OFFI-  
24 CIALS AND TASK FORCES.—

1           “(1) IN GENERAL.—Not later than 180 days  
2 after the date of enactment of this section, the Sec-  
3 retary shall issue a directive to—

4           “(A) all Federal law enforcement officers  
5 and relevant personnel employed by the Depart-  
6 ment who may be involved in the investigation  
7 of human trafficking offenses; and

8           “(B) members of all task forces led by the  
9 Department that participate in the investigation  
10 of human trafficking offenses.

11           “(2) REQUIRED INSTRUCTIONS.—The directive  
12 required to be issued under paragraph (1) shall in-  
13 clude instructions on—

14           “(A) the investigation of individuals who  
15 patronize or solicit human trafficking victims as  
16 being engaged in severe trafficking in persons  
17 and how such individuals should be investigated  
18 for their roles in severe trafficking in persons;  
19 and

20           “(B) how victims of sex or labor traf-  
21 ficking often engage in criminal acts as a direct  
22 result of severe trafficking in persons and such  
23 individuals are victims of a crime and affirma-  
24 tive measures should be taken to avoid arrest-  
25 ing, charging, or prosecuting such individuals

1           for any offense that is the direct result of their  
2           victimization.

3           “(b) VICTIM SCREENING PROTOCOL.—

4           “(1) IN GENERAL.—Not later than 180 days  
5           after the date of enactment of this section, the Sec-  
6           retary shall issue a screening protocol for use during  
7           all anti-trafficking law enforcement operations in  
8           which the Department is involved.

9           “(2) REQUIREMENTS.—The protocol required  
10          to be issued under paragraph (1) shall—

11           “(A) require the individual screening of all  
12           adults and children who are suspected of engag-  
13           ing in commercial sex acts, child labor that is  
14           a violation of law, or work in violation of labor  
15           standards to determine whether each individual  
16           screened is a victim of human trafficking;

17           “(B) require affirmative measures to avoid  
18           arresting, charging, or prosecuting human traf-  
19           ficking victims for any offense that is the direct  
20           result of their victimization;

21           “(C) be developed in consultation with rel-  
22           evant interagency partners and nongovern-  
23           mental organizations that specialize in the pre-  
24           vention of human trafficking or in the identi-

1           fication and support of victims of human traf-  
 2           ficking and survivors of human trafficking; and

3           “(D) include—

4                   “(i) procedures and practices to en-  
 5                   sure that the screening process minimizes  
 6                   trauma or revictimization of the person  
 7                   being screened; and

8                   “(ii) guidelines on assisting victims of  
 9                   human trafficking in identifying and re-  
 10                  ceiving restorative services.

11          “(c) MANDATORY TRAINING.—The training de-  
 12          scribed in sections 902 and 904 shall include training nec-  
 13          essary to implement—

14                  “(1) the directive required under subsection (a);  
 15          and

16                  “(2) the protocol required under subsection  
 17          (b).”.

18          (b) TABLE OF CONTENTS AMENDMENT.—The table  
 19          of contents in section 1(b) of the Justice for Victims of  
 20          Trafficking Act of 2015 (Public Law 114–22; 129 Stat.  
 21          227) is amended by inserting after the item relating to  
 22          section 905 the following:

“Sec. 906. Victim protection training for the Department of Homeland Secu-  
 rity.”.



1 **SEC. 6. IMPLEMENTING A VICTIM-CENTERED APPROACH**  
2 **TO HUMAN TRAFFICKING.**

3 Section 107(b)(2) of the Trafficking Victims Protec-  
4 tion Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—

5 (1) in subparagraph (B)(ii); by striking the pe-  
6 riod at the end and inserting “; and”; and

7 (2) by adding at the end the following:

8 “(D) PRIORITY.—In selecting recipients of  
9 grants under this paragraph that are only avail-  
10 able for law enforcement operations or task  
11 forces, the Attorney General may give priority  
12 to any applicant that files an attestation with  
13 the Attorney General stating that—

14 “(i) the grant funds—

15 “(I) will be used to assist in the  
16 prevention of severe forms of traf-  
17 ficking in persons in accordance with  
18 Federal law;

19 “(II) will be used to strengthen  
20 efforts to investigate and prosecute  
21 those who knowingly benefit finan-  
22 cially from participation in a venture  
23 that has engaged in any act of human  
24 trafficking;

25 “(III) will be used to take affirm-  
26 ative measures to avoid arresting,

1 charging, or prosecuting victims of  
2 human trafficking for any offense that  
3 is the direct result of their victimiza-  
4 tion; and

5 “(IV) will not be used to require  
6 a victim of human trafficking to col-  
7 laborate with law enforcement officers  
8 as a condition of access to any shelter  
9 or restorative services; and

10 “(ii) the applicant will provide dedi-  
11 cated resources for anti-human trafficking  
12 law enforcement for a period that is longer  
13 than the duration of the grant received  
14 under this paragraph.”.

15 **SEC. 7. DIRECT SERVICES FOR CHILD VICTIMS OF HUMAN**  
16 **TRAFFICKING.**

17 Section 214(b) of the Victims of Child Abuse Act of  
18 1990 (42 U.S.C. 13002(b)) is amended—

19 (1) in the heading by inserting “CHILD VIC-  
20 TIMS OF A SEVERE FORM OF TRAFFICKING IN PER-  
21 SONS AND” before “VICTIMS OF CHILD PORNOG-  
22 RAPHY”; and

23 (2) by inserting “victims of a severe form of  
24 trafficking (as defined in section 103 of the Traf-  
25 ficking Victims Protection Act of 2000 (22 U.S.C.

1       7102(9)(A))) who were under the age of 18 at the  
2       time of the offense and” before “victims of child  
3       pornography”.

4       **SEC. 8. HOLISTIC TRAINING FOR FEDERAL LAW ENFORCE-**  
5                                   **MENT OFFICERS AND PROSECUTORS.**

6       All training required under the Combat Human Traf-  
7       ficking Act of 2015 (42 U.S.C. 14044g) and section  
8       105(c)(4) of the Trafficking Victims Protection Act of  
9       2000 (22 U.S.C. 7105(c)(4)) shall—

10               (1) emphasize that an individual who knowingly  
11               solicits or patronizes a commercial sex act from a  
12               person who was a minor (consistent with section  
13               1591(e) of title 18, United States Code) or was sub-  
14               ject to force, fraud, or coercion is guilty of an of-  
15               fense under chapter 77 of title 18, United States  
16               Code, and is a party to a human trafficking offense;

17               (2) develop specific curriculum for—

18                       (A) under appropriate circumstances, ar-  
19                       resting and prosecuting buyers of commercial  
20                       sex, child labor that is a violation of law, or  
21                       forced labor as a form of primary prevention;  
22                       and

23                       (B) investigating and prosecuting individ-  
24                       uals who knowingly benefit financially from par-

1           ticipation in a venture that has engaged in any  
2           act of human trafficking; and

3           (3) specify that any comprehensive approach to  
4           eliminating human trafficking shall include a de-  
5           mand reduction component.

6 **SEC. 9. BEST PRACTICES IN DELIVERING JUSTICE FOR VIC-**  
7   **TIMS OF TRAFFICKING.**

8           Not later than 180 days after the date of enactment  
9           of this Act, the Attorney General shall issue guidance to  
10          all offices and components of the Department of Justice—

11           (1) emphasizing that an individual who know-  
12          ingly solicits or patronizes a commercial sex act  
13          from a person who was a minor (consistent with sec-  
14          tion 1591(c) of title 18, United States Code) or was  
15          subject to force, fraud, or coercion is guilty of an of-  
16          fense under chapter 77 of title 18, United States  
17          Code, and is a party to a severe form of trafficking  
18          in persons, as that term is defined in section 103(9)  
19          of the Trafficking Victims Protection Act of 2000  
20          (22 U.S.C. 7102(9));

21           (2) recommending and implementing best prac-  
22          tices for the collection of special assessments under  
23          section 3014 of title 18, United States Code, as  
24          added by section 101 of the Justice for Victims of  
25          Trafficking Act of 2015 (Public Law 114–22; 129

1 Stat. 228), including a directive that civil liens are  
2 an authorized collection method and remedy under  
3 section 3613 of title 18, United States Code; and

4 (3) clarifying that commercial sexual exploi-  
5 tation is a form of gender-based violence.

6 **SEC. 10. IMPROVING THE NATIONAL STRATEGY TO COMBAT**  
7 **HUMAN TRAFFICKING.**

8 Section 606(b) of the Justice for Victims of Traf-  
9 ficking Act of 2015 (42 U.S.C. 14044h(b)) is amended  
10 by adding at the end the following:

11 “(6) A national strategy to prevent human traf-  
12 ficking and reduce demand for human trafficking  
13 victims.”.

14 **SEC. 11. SPECIALIZED HUMAN TRAFFICKING TRAINING**  
15 **AND TECHNICAL ASSISTANCE FOR SERVICE**  
16 **PROVIDERS.**

17 (a) IN GENERAL.—Section 111 of the Violence  
18 Against Women and Department of Justice Reauthoriza-  
19 tion Act of 2005 (42 U.S.C. 14044f) is amended—

20 (1) in the heading, by striking “**LAW EN-**  
21 **FORCEMENT TRAINING PROGRAMS**” and insert-  
22 ing “**SPECIALIZED HUMAN TRAFFICKING**  
23 **TRAINING AND TECHNICAL ASSISTANCE**”;

1           (2) in subsection (a)(2), by striking “means a  
2           State or a local government.” and inserting the fol-  
3           lowing: “means—

4                   “(A) a State or unit of local government;

5                   “(B) a federally recognized Indian tribal  
6           government, as determined by the Secretary of  
7           the Interior;

8                   “(C) a victim service provider;

9                   “(D) a nonprofit or for-profit organization  
10          (including a tribal nonprofit or for-profit orga-  
11          nization);

12                   “(E) a national organization; or

13                   “(F) an institution of higher education (in-  
14          cluding tribal institutions of higher edu-  
15          cation).”;

16          (3) by striking subsection (b) and inserting the  
17          following:

18          “(b) GRANTS AUTHORIZED.—The Attorney General  
19          may award grants to eligible entities to—

20                   “(1) provide training to identify and protect  
21          victims of trafficking;

22                   “(2) improve quality and quantity of services  
23          offered to trafficking survivors; and

1           “(3) improve victim service providers’ partner-  
2           ships with Federal, State, tribal, and local law en-  
3           forcement agencies and other relevant entities.”; and

4           (4) in subsection (c)—

5                 (A) in paragraph (2), by striking “or” at  
6           the end;

7                 (B) in paragraph (3), by striking the pe-  
8           riod at the end and inserting a semicolon; and

9                 (C) by inserting after paragraph (3) the  
10          following:

11                 “(4) provide technical assistance on the range  
12          of services available to victim service providers who  
13          serve trafficking victims;

14                 “(5) develop and distribute materials, including  
15          materials identifying best practices in accordance  
16          with Federal law and policies, to support victim  
17          service providers working with human trafficking  
18          victims;

19                 “(6) identify and disseminate other publicly  
20          available materials in accordance with Federal law  
21          to help build capacity of service providers;

22                 “(7) provide training at relevant conferences,  
23          through webinars, or through other mechanisms in  
24          accordance with Federal law; or

1           “(8) assist service providers in developing addi-  
 2           tional resources such as partnerships with Federal,  
 3           State, tribal, and local law enforcement agencies and  
 4           other relevant entities in order to access a range of  
 5           available services in accordance with Federal law.”.

6           (b) TECHNICAL AND CONFORMING AMENDMENT.—  
 7           The table of contents in section 2 of the Violence Against  
 8           Women and Department of Justice Reauthorization Act  
 9           of 2005 (Public Law 109–162; 119 Stat. 2960) is amend-  
 10          ed by striking the item relating to section 111 and insert-  
 11          ing the following:

          “Sec. 111. Grants for specialized human trafficking training and technical as-  
           sistance for service providers.”.

12       **SEC. 12. ENHANCED PENALTIES FOR HUMAN TRAFFICKING,**  
 13                               **CHILD EXPLOITATION, AND REPEAT OFFEND-**  
 14                               **ERS.**

15           Part I of title 18, United States Code, is amended—

16           (1) in chapter 77—

17                   (A) in section 1583(a), in the flush text  
 18                   following paragraph (3), by striking “not more  
 19                   than 20 years” and inserting “not more than  
 20                   30 years”;

21                   (B) in section 1587, by striking “four  
 22                   years” and inserting “10 years”; and

23                   (C) in section 1591(d), by striking “20  
 24                   years” and inserting “25 years”; and



1 (2) in section 2426—

2 (A) in subsection (a), by striking “twice”  
3 and inserting “3 times”; and

4 (B) in subsection (b)(1)(B) by striking  
5 “paragraph (1)” and inserting “subparagraph  
6 (A)”.

7 **SEC. 13. TARGETING ORGANIZED HUMAN TRAFFICKING**  
8 **PERPETRATORS.**

9 Section 521(c) of title 18, United States Code, is  
10 amended—

11 (1) in paragraph (2), by striking “and” at the  
12 end;

13 (2) by redesignating paragraph (3) as para-  
14 graph (4);

15 (3) by inserting after paragraph (2) the fol-  
16 lowing:

17 “(3) a Federal offense involving human traf-  
18 ficking, sexual abuse, sexual exploitation, or trans-  
19 portation for prostitution or any illegal sexual activ-  
20 ity; and”; and

21 (4) in paragraph (4), as so redesignated, by  
22 striking “(1) or (2)” and inserting “(1), (2), or (3)”.

1 **SEC. 14. INVESTIGATING COMPLEX HUMAN TRAFFICKING**  
2 **NETWORKS.**

3 Section 2516 of title 18, United States Code, is  
4 amended—

5 (1) in paragraph (1)(c)—

6 (A) by inserting “section 1582 (vessels for  
7 slave trade), section 1583 (enticement into slav-  
8 ery),” after “section 1581 (peonage),”; and

9 (B) by inserting “section 1585 (seizure,  
10 detention, transportation or sale of slaves), sec-  
11 tion 1586 (service on vessels in slave trade),  
12 section 1587 (possession of slaves aboard ves-  
13 sel), section 1588 (transportation of slaves from  
14 United States),” after “section 1584 (involun-  
15 tary servitude),”; and

16 (2) in paragraph (2)—

17 (A) by striking “kidnapping human” and  
18 inserting “kidnapping, human”; and

19 (B) by striking “production, ,” and insert-  
20 ing “production, prostitution,”.

21 **SEC. 15. COMBATING SEX TOURISM.**

22 Section 2423 of title 18, United States Code, is  
23 amended—

24 (1) in subsection (b), by striking “for the pur-  
25 pose” and inserting “with a motivating purpose”;  
26 and

1           (2) in subsection (d), by striking “for the pur-  
2           pose of engaging” and inserting “with a motivating  
3           purpose of engaging”.

4 **SEC. 16. HUMAN TRAFFICKING JUSTICE COORDINATORS.**

5           Section 606 of the Justice for Victims of Trafficking  
6 Act of 2015 (42 U.S.C. 14044h) is amended—

7           (1) in subsection (b)(1)—

8                   (A) by striking subparagraph (B); and

9                   (B) by redesignating subparagraphs (C)  
10                  and (D) as subparagraphs (B) and (C), respec-  
11                  tively; and

12           (2) by adding at the end the following:

13           “(c) HUMAN TRAFFICKING JUSTICE COORDINA-  
14 TORS.—The Attorney General shall designate in each Fed-  
15 eral judicial district not less than 1 Assistant United  
16 States Attorney to serve as the Human Trafficking Coor-  
17 dinator for the district who, in addition to any other re-  
18 sponsibilities, works with a human trafficking victim-wit-  
19 ness specialist and shall be responsible for—

20                   “(1) implementing the National Strategy with  
21                  respect to all forms of human trafficking, including  
22                  labor trafficking and sex trafficking;

23                   “(2) prosecuting, or assisting in the prosecution  
24                  of, human trafficking cases;

1           “(3) conducting public outreach and awareness  
2 activities relating to human trafficking;

3           “(4) ensuring the collection of data required to  
4 be collected under clause (viii) of section  
5 105(d)(7)(Q) of the Trafficking Victims Protection  
6 Act of 2000 (22 U.S.C. 7103(d)(7)(Q)), as added by  
7 section 17 of the Abolish Human Trafficking Act of  
8 2017, is sought;

9           “(5) coordinating with other Federal agencies,  
10 State, tribal, and local law enforcement agencies,  
11 victim service providers, and other relevant non-gov-  
12 ernmental organizations to build partnerships on ac-  
13 tivities relating to human trafficking; and

14           “(6) ensuring the collection of restitution for  
15 victims is sought as required to be ordered under  
16 section 1593 of title 18, United States Code, and  
17 section 2429 of such title, as added by section 3 of  
18 the Abolish Human Trafficking Act of 2017.

19           “(d) DEPARTMENT OF JUSTICE COORDINATOR.—  
20 Not later than 60 days after the date of enactment of the  
21 Abolish Human Trafficking Act of 2017, the Attorney  
22 General shall designate an official who shall coordinate  
23 human trafficking efforts within the Department of Jus-  
24 tice who, in addition to any other responsibilities, shall be  
25 responsible for—

1           “(1) coordinating, promoting, and supporting  
2           the work of the Department of Justice relating to  
3           human trafficking, including investigation, prosecu-  
4           tion, training, outreach, victim support, grant-mak-  
5           ing, and policy activities;

6           “(2) in consultation with survivors of human  
7           trafficking, or anti-human trafficking organizations,  
8           producing and disseminating, including making pub-  
9           licly available when appropriate, replication guides  
10          and training materials for law enforcement officers,  
11          prosecutors, judges, emergency responders, individ-  
12          uals working in victim services, adult and child pro-  
13          tective services, social services, and public safety,  
14          medical personnel, mental health personnel, financial  
15          services personnel, and any other individuals whose  
16          work may bring them in contact with human traf-  
17          ficking regarding how to—

18                   “(A) identify signs of human trafficking;

19                   “(B) conduct investigations in human traf-  
20                   ficking cases;

21                   “(C) address evidentiary issues and other  
22                   legal issues; and

23                   “(D) appropriately assess, respond to, and  
24                   interact with victims and witnesses in human

1 trafficking cases, including in administrative,  
2 civil, and criminal judicial proceedings; and

3 “(3) carrying out such other duties as the At-  
4 torney General determines necessary in connection  
5 with enhancing the understanding, prevention, and  
6 detection of, and response to, human trafficking.”.

7 **SEC. 17. INTERAGENCY TASK FORCE TO MONITOR AND**  
8 **COMBAT HUMAN TRAFFICKING.**

9 Section 105(d)(7)(Q) of the Trafficking Victims Pro-  
10 tection Act of 2000 (22 U.S.C. 7103(d)(7)(Q)) is amend-  
11 ed—

12 (1) in clause (vi), by striking “and” at the end;

13 and

14 (2) by adding at the end the following:

15 “(viii) the number of convictions ob-  
16 tained under chapter 77 of title 18, United  
17 States Code, aggregated separately by the  
18 form of offense committed with respect to  
19 the victim, including recruiting, enticing,  
20 harboring, transporting, providing, obtain-  
21 ing, advertising, maintaining, patronizing,  
22 or soliciting a human trafficking victim;  
23 and”.

1 **SEC. 18. ADDITIONAL REPORTING ON CRIME.**

2 Section 237(b) of the William Wilberforce Trafficking  
3 Victims Protection Reauthorization Act of 2008 (28  
4 U.S.C. 534 note) is amended—

5 (1) in paragraph (2), by striking “and” at the  
6 end;

7 (2) in paragraph (3), by striking the period at  
8 the end and inserting a semicolon; and

9 (3) by adding at the end the following:

10 “(4) incidents of assisting or promoting pros-  
11 titution, child labor that is a violation of law, or  
12 forced labor of an individual under the age of 18 as  
13 described in paragraph (1); and

14 “(5) incidents of purchasing or soliciting com-  
15 mercial sex acts, child labor that is a violation of  
16 law, or forced labor with an individual under the age  
17 of 18 as described in paragraph (2).”.

18 **SEC. 19. MAKING THE PRESIDENTIAL SURVIVOR COUNCIL**  
19 **PERMANENT.**

20 Section 115 of the Justice for Victims of Trafficking  
21 Act of 2015 (Public Law 114–22; 129 Stat. 243) is  
22 amended by striking subsection (h).

1 **SEC. 20. STRENGTHENING THE NATIONAL HUMAN TRAF-**  
2 **FICKING HOTLINE.**

3 (a) REPORTING REQUIREMENT.—Section 105(d)(3)  
4 of the Victims of Trafficking and Violence Protection Act  
5 of 2000 (22 U.S.C. 7103(d)(3)) is amended—

6 (1) by inserting “and providing an annual re-  
7 port on the case referrals received from the national  
8 human trafficking hotline by Federal departments  
9 and agencies” after “international trafficking”; and

10 (2) by inserting “and reporting requirements”  
11 after “Any data collection procedures”.

12 (b) HOTLINE INFORMATION.—Section  
13 107(b)(1)(B)(ii) of such Act (22 U.S.C.  
14 7105(b)(1)(B)(ii)) is amended by adding at the end the  
15 following: “The number of the national human trafficking  
16 hotline described in this clause shall be posted in a visible  
17 place in all Federal buildings.”.

18 **SEC. 21. ENDING GOVERNMENT PARTNERSHIPS WITH THE**  
19 **COMMERCIAL SEX INDUSTRY.**

20 No Federal funds or resources may be used for the  
21 operation of, participation in, or partnership with any pro-  
22 gram that involves the provision of funding or resources  
23 to an organization that—

24 (1) has the primary purpose of providing adult  
25 entertainment; and



1           (2) derives profits from the commercial sex  
2 trade.

3 **SEC. 22. STUDY OF HUMAN TRAFFICKING VICTIM PRIVI-**  
4 **LEGE.**

5 Not later than 1 year after the date of enactment  
6 of this Act, the Judicial Conference of the United States  
7 shall—

8           (1) conduct a study on the necessity and desir-  
9 ability of amending the Federal Rules of Evidence to  
10 establish a Federal evidentiary privilege for con-  
11 fidential communications between a victim of human  
12 trafficking, regardless of whether the victim of  
13 human trafficking is a party to a legal action, and  
14 a caseworker assisting the victim of human traf-  
15 ficking; and

16           (2) submit to Congress a report on the study  
17 conducted under paragraph (1).

18 **SEC. 23. UNDERSTANDING THE EFFECTS OF SEVERE**  
19 **FORMS OF TRAFFICKING IN PERSONS.**

20           (a) IN GENERAL.—Title VI of the Justice for Victims  
21 of Trafficking Act of 2015 (Public Law 114–22; 129 Stat.  
22 258) is amended by adding at the end the following:

1 **“SEC. 607. UNDERSTANDING THE PHYSICAL AND PSYCHO-**  
2 **LOGICAL EFFECTS OF SEVERE FORMS OF**  
3 **TRAFFICKING IN PERSONS.**

4 “(a) IN GENERAL.—The National Institute of Jus-  
5 tice and the Centers for Disease Control and Prevention  
6 shall jointly conduct a study on the short-term and long-  
7 term physical and psychological effects of serious harm (as  
8 that term is defined in section 1589(c)(2) and section  
9 1591(e)(4) of title 18, United States Code, as amended  
10 by the William Wilberforce Trafficking Victims Protection  
11 Reauthorization Act of 2008 (Public Law 110–457; 122  
12 Stat. 5044)) in order to determine the most effective types  
13 of services for individuals who are identified as victims of  
14 these crimes, including victims in cases that were not in-  
15 vestigated or prosecuted by any law enforcement agency,  
16 and how new or current treatment and programming op-  
17 tions should be tailored to address the unique needs and  
18 barriers associated with these victims.

19 “(b) REPORT.—Not later than 3 years after the date  
20 of enactment of the Abolish Human Trafficking Act of  
21 2017, the National Institute of Justice and the Centers  
22 for Disease Control and Prevention shall make available  
23 to the public the results, including any associated rec-  
24 ommendations, of the study conducted under subsection  
25 (a).”.

1 (b) TABLE OF CONTENTS AMENDMENT.—The table  
2 of contents in section 1(b) of the Justice for Victims of  
3 Trafficking Act of 2015 (Public Law 114–22; 129 Stat.  
4 227) is amended by inserting after the item relating to  
5 section 606 the following:

“Sec. 607. Understanding the physical and psychological effects of severe forms  
of trafficking in persons.”.

6 **SEC. 24. COMBATING TRAFFICKING IN PERSONS.**

7 (a) TRAFFICKING VICTIMS PREVENTION ACT OF  
8 2000 PROGRAMS.—Section 113 of the Trafficking Victims  
9 Prevention Act of 2000 (22 U.S.C. 7110) is amended—

10 (1) in subsection (b)—

11 (A) in paragraph (1), by striking “2014  
12 through 2017” and inserting “2018 through  
13 2022.”; and

14 (B) in paragraph (2), by striking “2014  
15 through 2017” and inserting “2018 through  
16 2022”; and

17 (2) in subsection (i), by striking “2014 through  
18 2017” and inserting “2018 through 2022”.

19 (b) REINSTATEMENT AND REAUTHORIZATION OF  
20 GRANTS TO COMBAT CHILD SEX TRAFFICKING.—

21 (1) REINSTATEMENT OF EXPIRED PROVI-  
22 SION.—

23 (A) IN GENERAL.—Section 202 of the  
24 Trafficking Victims Protection Reauthorization

1 Act of 2005 (42 U.S.C. 14044a) is amended to  
2 read as such section read on March 6, 2017.

3 (B) CONFORMING AMENDMENT.—Section  
4 1241(b) of the Violence Against Women Reau-  
5 thorization Act of 2013 (42 U.S.C. 14004a  
6 note) is repealed.

7 (2) EFFECTIVE DATE.—The amendments made  
8 by paragraph (1) shall take effect as though enacted  
9 on March 6, 2017.

10 (3) REAUTHORIZATION.—Section 202(i) of the  
11 Trafficking Victims Protection Reauthorization Act  
12 of 2005, as amended by paragraph (1), is amended  
13 to read as follows:

14 “(i) FUNDING.—For each of the fiscal years 2018  
15 through 2022, the Attorney General is authorized to allo-  
16 cate up to \$8,000,000 of the amounts appropriated pursu-  
17 ant to section 113(d)(1) of the Trafficking Victims Pre-  
18 vention Act of 2000 (22 U.S.C. 7110(d)(1)) to carry out  
19 this section.”.

20 **SEC. 25. GRANT ACCOUNTABILITY.**

21 (a) DEFINITIONS.—In this section—

22 (1) the term “covered agency” means an agency  
23 authorized to award grants under this Act;

24 (2) the term “covered grant” means a grant au-  
25 thorized to be awarded under this Act; and

1           (3) the term “covered official” means the head  
2 of a covered agency.

3           (b) ACCOUNTABILITY.—All covered grants shall be  
4 subject to the following accountability provisions:

5           (1) AUDIT REQUIREMENT.—

6           (A) DEFINITION.—In this paragraph, the  
7 term “unresolved audit finding” means a find-  
8 ing in the final audit report of the Inspector  
9 General of a covered agency that the audited  
10 grantee has utilized funds under a covered  
11 grant for an unauthorized expenditure or other-  
12 wise unallowable cost that is not closed or re-  
13 solved within 12 months from the date when  
14 the final audit report is issued.

15           (B) AUDITS.—Beginning in the first fiscal  
16 year beginning after the date of enactment of  
17 this Act, and in each fiscal year thereafter, the  
18 Inspector General of a covered agency shall  
19 conduct audits of recipients of covered grants to  
20 prevent waste, fraud, and abuse of funds by  
21 grantees. The Inspector General shall determine  
22 the appropriate number of grantees to be au-  
23 dited each year.

24           (C) MANDATORY EXCLUSION.—A recipient  
25 of funds under a covered grant that is found to

1           have an unresolved audit finding shall not be el-  
2           igible to receive funds under a covered grant  
3           during the first 2 fiscal years beginning after  
4           the end of the 12-month period described in  
5           subparagraph (A).

6           (D) PRIORITY.—In awarding covered  
7           grants, a covered official shall give priority to  
8           eligible applicants that did not have an unre-  
9           solved audit finding during the 3 fiscal years  
10          before submitting an application for the covered  
11          grant.

12          (E) REIMBURSEMENT.—If an entity is  
13          awarded funds under a covered grant during  
14          the 2-fiscal-year period during which the entity  
15          is barred from receiving covered grants under  
16          subparagraph (C), a covered official shall—

17               (i) deposit an amount equal to the  
18               amount of the grant funds that were im-  
19               properly awarded to the grantee into the  
20               General Fund of the Treasury; and

21               (ii) seek to recoup the costs of the re-  
22               payment to the fund from the recipient of  
23               the covered grant that was erroneously  
24               awarded grant funds.

1           (2) NONPROFIT ORGANIZATION REQUIRE-  
2           MENTS.—

3           (A) DEFINITION.—For purposes of this  
4           paragraph and each covered grant program, the  
5           term “nonprofit organization” means an organi-  
6           zation that is described in section 501(c)(3) of  
7           the Internal Revenue Code of 1986 and is ex-  
8           empt from taxation under section 501(a) of  
9           such Code.

10          (B) PROHIBITION.—A covered grant may  
11          not be awarded to a nonprofit organization that  
12          holds money in offshore accounts for the pur-  
13          pose of avoiding paying the tax described in  
14          section 511(a) of the Internal Revenue Code of  
15          1986.

16          (C) DISCLOSURE.—Each nonprofit organi-  
17          zation that is awarded a covered grant and uses  
18          the procedures prescribed in regulations to cre-  
19          ate a rebuttable presumption of reasonableness  
20          for the compensation of its officers, directors,  
21          trustees, and key employees, shall disclose to  
22          the applicable covered official, in the application  
23          for the covered grant, the process for deter-  
24          mining such compensation, including the inde-  
25          pendent persons involved in reviewing and ap-

1 proving such compensation, the comparability  
2 data used, and contemporaneous substantiation  
3 of the deliberation and decision. Upon request,  
4 a covered official shall make the information  
5 disclosed under this subparagraph available for  
6 public inspection.

7 (3) CONFERENCE EXPENDITURES.—

8 (A) LIMITATION.—No amounts made  
9 available to a covered agency to carry out a cov-  
10 ered grant program may be used by a covered  
11 official, or by any individual or entity awarded  
12 discretionary funds through a cooperative  
13 agreement under a covered grant program, to  
14 host or support any expenditure for conferences  
15 that uses more than \$20,000 in funds made  
16 available by the covered agency, unless the cov-  
17 ered official provides prior written authorization  
18 that the funds may be expended to host the  
19 conference.

20 (B) WRITTEN APPROVAL.—Written ap-  
21 proval under subparagraph (A) shall include a  
22 written estimate of all costs associated with the  
23 conference, including the cost of all food, bev-  
24 erages, audio-visual equipment, honoraria for  
25 speakers, and entertainment.



1 (C) REPORT.—

2 (i) DEPARTMENT OF JUSTICE.—The  
3 Deputy Attorney General shall submit an  
4 annual report to the appropriate commit-  
5 tees of Congress on all conference expendi-  
6 tures approved under this paragraph.

7 (ii) DEPARTMENT OF HEALTH AND  
8 HUMAN SERVICES.—The Deputy Secretary  
9 of Health and Human Services shall sub-  
10 mit to the appropriate committees of Con-  
11 gress an annual report on all conference  
12 expenditures approved under this para-  
13 graph.

14 (iii) DEPARTMENT OF HOMELAND SE-  
15 CURITY.—The Deputy Secretary of Home-  
16 land Security shall submit to the appro-  
17 priate committees of Congress an annual  
18 report on all conference expenditures ap-  
19 proved under this paragraph.

20 (4) ANNUAL CERTIFICATION.—Beginning in the  
21 first fiscal year beginning after the date of enact-  
22 ment of this Act, each covered official shall submit  
23 to the appropriate committees of Congress an an-  
24 nual certification—

25 (A) indicating whether—

1 (i) all audits issued by the Office of  
2 the Inspector General of the applicable  
3 covered agency under paragraph (1) have  
4 been completed and reviewed by the appro-  
5 priate official;

6 (ii) all mandatory exclusions required  
7 under paragraph (1)(C) have been issued;  
8 and

9 (iii) all reimbursements required  
10 under paragraph (1)(E) have been made;  
11 and

12 (B) that includes a list of any recipients of  
13 a covered grant excluded under paragraph (1)  
14 from the previous year.

15 (c) PREVENTING DUPLICATIVE GRANTS.—

16 (1) IN GENERAL.—Before a covered official  
17 awards a covered grant, the covered official shall  
18 compare potential awards under the covered grant  
19 program with other covered grants awarded to deter-  
20 mine if duplicate grant awards are awarded for the  
21 same purpose.

22 (2) REPORT.—If a covered official awards du-  
23 plicate covered grants to the same applicant for the  
24 same purpose the covered official shall submit to the

1 appropriate committees of Congress a report that in-  
2 cludes—

3 (A) a list of all duplicate covered grants  
4 awarded, including the total dollar amount of  
5 any duplicate covered grants awarded; and

6 (B) the reason the covered official awarded  
7 the duplicate covered grants.

8 **SEC. 26. HERO ACT IMPROVEMENTS.**

9 (a) IN GENERAL.—Section 890A of the Homeland  
10 Security Act of 2002 (6 U.S.C. 473) is amended—

11 (1) in subsection (b)—

12 (A) in paragraph (2)(C), by inserting after  
13 “personnel” the following: “, which shall in-  
14 clude participating in training for Homeland  
15 Security Investigations personnel conducted by  
16 Internet Crimes Against Children Task  
17 Forces”; and

18 (B) in paragraph (3)—

19 (i) in subparagraph (A), by inserting  
20 “in child exploitation investigations” after  
21 “Enforcement”;

22 (ii) in subparagraph (B)—

23 (I) in the matter preceding clause

24 (i), by inserting “in child exploitation

1 investigations” after “Enforcement”;

2 and

3 (II) in clause (i), by inserting

4 “child” before “victims”;

5 (iii) in subparagraph (C), by inserting

6 “child exploitation” after “number of”;

7 and

8 (iv) in subparagraph (D), by inserting

9 “child exploitation” after “number of”;

10 and

11 (2) in subsection (c)(2)—

12 (A) in subparagraph (A), in the matter

13 preceding clause (i), by inserting “and admin-

14 ister the Digital Forensics and Document and

15 Media Exploitation (DF/DOEX) program”

16 after “forensics”;

17 (B) in subparagraph (C), by inserting

18 “and emerging technologies” after “forensics”;

19 and

20 (C) in subparagraph (D), by striking “and

21 the National Association to Protect Children”

22 and inserting “, the National Association to

23 Protect Children, and other governmental enti-

24 ties”.

1 (b) HERO CHILD-RESCUE CORPS.—Section 890A of  
2 the Homeland Security Act of 2002 (6 U.S.C. 473) is  
3 amended—

4 (1) by redesignating subsection (e) as sub-  
5 section (g); and

6 (2) by inserting after subsection (d) the fol-  
7 lowing:

8 “(e) HERO CHILD-RESCUE CORPS.—

9 “(1) ESTABLISHMENT.—

10 “(A) IN GENERAL.—There is established  
11 within the Center a Human Exploitation Res-  
12 cue Operation Child-Rescue Corps Program (re-  
13 ferred to in this subsection as the ‘HERO  
14 Child-Rescue Corps Program’), which shall be a  
15 Department-wide program, operated in partner-  
16 ship with the Department of Defense and the  
17 National Association to Protect Children.

18 “(B) TRAINING REQUIREMENT.—As part  
19 of the HERO Child-Rescue Corps Program, the  
20 National Association to Protect Children shall  
21 provide logistical support for program partici-  
22 pants.

23 “(2) PURPOSE.—The purpose of the HERO  
24 Child-Rescue Corps Program shall be to recruit,  
25 train, equip, and employ wounded, ill, and injured

1 veterans and transitioning members of the military  
2 within the Department or other participating agen-  
3 cies, in employment positions to assist in combating  
4 and preventing child exploitation, including inves-  
5 tigative, intelligence, analyst, inspection, and foren-  
6 sic positions or any other positions determined ap-  
7 propriate by the employing agency.

8 “(3) FUNCTIONS.—The HERO Child-Rescue  
9 Program shall—

10 “(A) provide, recruit, train, and equip par-  
11 ticipants of the Program in the areas of digital  
12 forensics, investigation, analysis, intelligence,  
13 and victim identification, as determined by the  
14 Center and the needs of the Department; and

15 “(B) ensure that during the 1-year period  
16 beginning on the date of enactment of this sub-  
17 section, participants of the Program are as-  
18 signed to investigate and analyze—

19 “(i) child exploitation;

20 “(ii) child pornography;

21 “(iii) unidentified child victims;

22 “(iv) human trafficking;

23 “(v) traveling child sex offenders; and

24 “(vi) forced child labor, including the  
25 sexual exploitation of minors.

1           “(4) PAID INTERNSHIP AND HIRING PRO-  
2           GRAM.—

3           “(A) IN GENERAL.—Subject to the avail-  
4           ability of appropriations for such purpose, the  
5           Secretary may use funds available for Oper-  
6           ations and support to establish a paid intern-  
7           ship and hiring program for the purpose of  
8           placing participants of the HERO Child-Rescue  
9           Corps Program into paid internship positions,  
10          with the intent of subsequent appointment of  
11          the participants to permanent positions, as de-  
12          scribed in subparagraph (C).

13          “(B) INTERNSHIP POSITIONS.—Under the  
14          paid internship and hiring program required to  
15          be established under subparagraph (A), the  
16          Secretary may appoint not more than 72 indi-  
17          viduals to internship positions in the Center per  
18          year—

19                 “(i) which shall be in addition to any  
20                 internship or staffing positions within  
21                 United States Immigration and Customs  
22                 Enforcement in existence on the date en-  
23                 actment of this subsection; and

1                   “(ii) who shall be assigned or detailed  
2                   by the Center in accordance with subpara-  
3                   graph (C).

4                   “(C) PLACEMENT.—

5                   “(i) IN GENERAL.—An individual who  
6                   is appointed to an internship position  
7                   under this paragraph shall be assigned or  
8                   detailed to a position in an agency that—

9                   “(I) has expressed the need to fill  
10                  a vacancy;

11                  “(II) anticipates making an ap-  
12                  pointment to a full-time position upon  
13                  completion of the internship; and

14                  “(III) accepts the training pa-  
15                  rameters as determined by the Center  
16                  to be the standard of the Department  
17                  for the HERO Child-Rescue Corps  
18                  Program.

19                  “(ii) PREFERENCE.—The Secretary  
20                  shall give a preference to Homeland Secu-  
21                  rity Investigations in assignments or de-  
22                  tails under clause (i).

23                  “(D) TERM OF INTERNSHIP.—An appoint-  
24                  ment to an internship position under this para-



1 graph shall be for a term not to exceed 12  
2 months.

3 “(E) RATE AND TERM OF PAY.—After  
4 completion of initial group training and upon  
5 beginning work at an assigned office, an indi-  
6 vidual appointed to an internship position under  
7 this paragraph who is not receiving monthly  
8 basic pay as a member of the Armed Forces on  
9 active duty shall receive compensation at a rate  
10 that is—

11 “(i) not less than the minimum rate  
12 of basic pay payable for a position at level  
13 GS-5 of the General Schedule; and

14 “(ii) not more than the maximum rate  
15 of basic pay payable for a position at level  
16 GS-7 of the General Schedule.

17 “(F) ELIGIBILITY.—In establishing the  
18 paid internship and hiring program required  
19 under subparagraph (A), the Secretary shall en-  
20 sure that the eligibility requirements for partici-  
21 pation in the internship program are the same  
22 as the eligibility requirements for participation  
23 in the HERO Child-Rescue Corps Program.

24 “(f) HERO CORPS HIRING.—Subject to the avail-  
25 ability of appropriations for such purpose, there are au-

1 thORIZED to be established within Homeland Security In-  
2 vestigations the following number of positions, which shall  
3 be in addition to any positions in existence on the date  
4 of enactment of this subsection, for the hiring and perma-  
5 nent employment of graduates of the paid internship and  
6 hiring program required to be established under sub-  
7 section (e)(4):

8           “(1) 36 positions in fiscal year 2017.

9           “(2) 72 positions in fiscal year 2018.

10           “(3) 108 positions in fiscal year 2019.

11           “(4) 144 positions in fiscal year 2020.

12           “(5) 180 positions in fiscal year 2021.”.

13           (c) TECHNICAL AND CONFORMING AMENDMENT.—

14 Section 302 of the HERO Act of 2015 (Public Law 114-  
15 22; 129 Stat. 255) is amended—

16           (1) by striking subsection (c); and

17           (2) by redesignating subsection (d) as sub-  
18 section (c).